

The seal of the State Auditor of Missouri is circular. It features a central figure holding a scale and a sword, with a star above. The text around the seal reads "SEAL OF THE STATE AUDITOR" at the top, "WE STAND DIVIDED" in the middle, and "1820 MISSOURI 1892" at the bottom.

Nicole Galloway, CPA

Missouri State Auditor

Review of Article X,
Sections 16 Through 24,
Constitution of Missouri
Year Ended June 30, 2021

Report No. 2022-051

August 2022

auditor.mo.gov



Nicole Galloway, CPA
Missouri State Auditor

CITIZENS SUMMARY

Conclusions in the review of Article X, Sections 16 through 24

Background

On November 4, 1980, the voters of Missouri passed Constitutional Amendment No. 5, which added Article X, Sections 16 through 24 to the Constitution of Missouri. The amendment is commonly referred to as the Hancock Amendment.

Section 18(a-d) of the Hancock Amendment requires annual total state revenue limits. The amendment limits the amount of personal income that may be used to fund state government to no greater than the portion used to do so in 1981, except as authorized by a vote of the people. The amendment provides for taxpayer refunds of excess revenues.

A 1996 amendment added Section 18(e) to the Hancock Amendment, which imposes an additional revenue limit on tax and fee increases. Section 18(e) states the general assembly shall not increase taxes or fees in any fiscal year, without voter approval, that in total produce new annual revenues greater than \$50 million adjusted annually by the percentage change in the personal income of Missouri for the second previous year, or 1 percent of total state revenue for the second fiscal year prior to the general assembly's action, whichever is less.

Fiscal Year 2021 Conclusions

For the year ended June 30, 2021, total state revenue was approximately \$3.8 billion under the refund threshold. As a result, no refund is due for the year ended June 30, 2021. This revenue limit has not been exceeded since the year ended June 30, 1999.

For the year ended June 30, 2021, the Office of Administration, Division of Budget and Planning determined based on fiscal notes prepared for each bill by the Committee on Legislative Research - Oversight Division, as a result of general assembly legislative actions, net taxes and fees could increase by a total of \$24.5 million, which is under the tax and fee increase revenue limit of \$111.8 million. The projected net increase does not include 6 bills for which the Section 18(e) fiscal impact could not be projected. Actual compliance with the Section 18(e) revenue limit can be determined after each tax and fee increase and decrease is fully effective. Since Section 18(e) was added to the Hancock Amendment in 1996, the 2016 legislative session was the only year the limit has been projected to be exceeded.

Because of the nature of this review, no rating is provided.

Review of Article X, Sections 16 Through 24, Constitution of Missouri

Table of Contents

State Auditor's Report	2
------------------------	---

Executive Summary	3
-------------------	---

Background, Methodology, and Conclusions	5
---	---

Appendixes

Appendix

A	Schedule of Total State Revenue, 5 Years Ended June 30, 2021.....	12
B	Schedule of Expenditure Refunds, 5 Years Ended June 30, 2021.....	19
C	Total State Revenue Exclusions	20
D	Schedule of SAM II Revenues - Largest 5-Year Cumulative Revenue Types, 5 Years Ended June 30, 2021.....	28
E	Article X, Sections 16 through 24, Constitution of Missouri (Adopted November 4, 1980, Amended April 2, 1996)	31



NICOLE GALLOWAY, CPA **Missouri State Auditor**

Honorable Michael L. Parson, Governor
and
Members of the General Assembly
and
Kenneth J. Zellers, Commissioner
Office of Administration
Jefferson City, Missouri

We have conducted a review of revenues of the state of Missouri for the year ended June 30, 2021, and the application to those revenues of Article X, Sections 16 through 24, Missouri Constitution, more commonly referred to as the Hancock Amendment (included as an Appendix). We previously reported on revenues of the state for the years ended June 30, 1982 through 2020. The amendment, which was adopted by the voters of Missouri on November 4, 1980, limits the growth of state revenues collected in any fiscal year. The objectives of this review were to:

1. Evaluate the formulas to calculate the state's revenue limits.
2. Determine the specific items included in total state revenue.
3. Verify the accuracy of the revenue limit computations and compare the limits to total state revenue and projected tax and fee increases from legislative actions.
4. Review the state's overall compliance with the provisions of the amendment.

Our review included only the application of the revenue limit to state revenues and, accordingly, did not include a review of the effects of the amendment on any local governmental unit.

Our methodology to accomplish these objectives included discussions with personnel of the Office of Administration, Division of Budget and Planning, inspecting relevant records and reports compiled by that office, and reviewing data and reports from the statewide accounting system.

The Executive Summary and the Background, Methodology, and Conclusions present our comments and conclusions concerning the state's overall compliance with the provisions of Article X, Sections 16 through 24, Missouri Constitution.

A handwritten signature in black ink that reads "Nicole R. Galloway".

Nicole R. Galloway, CPA
State Auditor

Review of Article X, Sections 16 Through 24, Constitution of Missouri

Executive Summary

Executive Summary

The amendment, commonly referred to as the Hancock Amendment, limits annual state revenues, and tax and fee increases.

Total State Revenue (TSR) Section 18(a-d)

Section 18(a-d) of the Hancock Amendment requires no greater portion of Missouri's personal income (MPI) be used in any future year to fund state government than was the case in fiscal year 1981, except as authorized by a vote of the people. The amendment provides for taxpayer refunds of excess revenues.

For the year ended June 30, 2021, total state revenue (TSR) was approximately \$3.8 billion under the refund threshold. As a result, no refund is due for the year ended June 30, 2021. This revenue limit has not been exceeded since the year ended June 30, 1999. Over the last 5 years, the amount of TSR under the refund threshold has ranged from \$3.8 billion to \$6.3 billion.

Tax and fee increases Section 18(e)

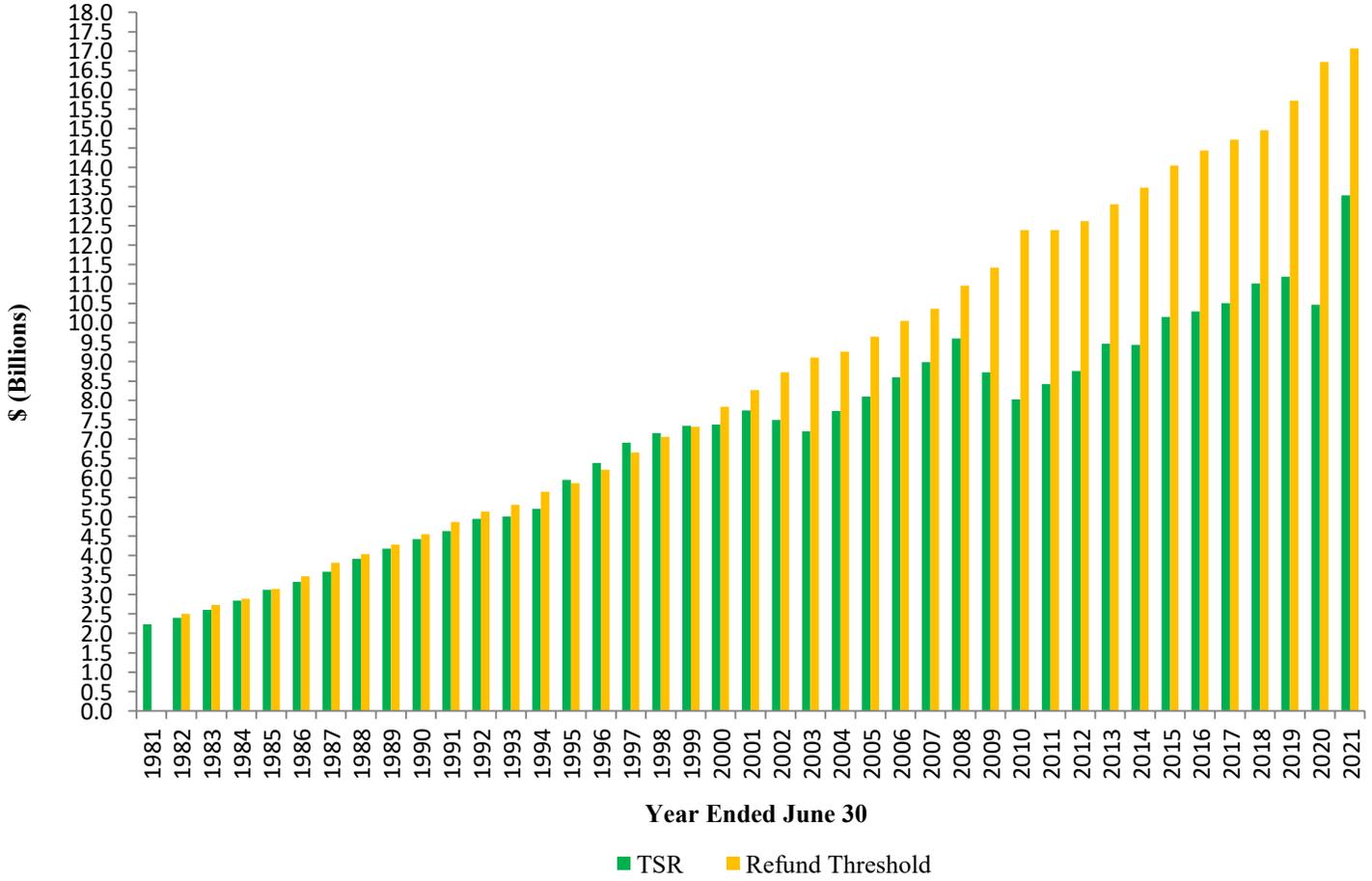
Section 18(e) of the Hancock Amendment states the general assembly shall not increase taxes or fees in any fiscal year, without voter approval, that in total produce new annual revenues greater than \$50 million adjusted annually by the percentage change in the personal income of Missouri for the second previous year, or 1 percent of TSR for the second fiscal year prior to the general assembly's action, whichever is less.

For the year ended June 30, 2021, the Office of Administration, Division of Budget and Planning (OA-BP) determined based on fiscal notes prepared for each bill by the Committee on Legislative Research - Oversight Division, as a result of general assembly legislative actions, net taxes and fees could increase by a total of \$24.5 million, which is under the tax and fee increase revenue limit of \$111.8 million. The projected net increase does not include 6 bills for which the Section 18(e) fiscal impact could not be projected.

Actual compliance with the Section 18(e) revenue limit is determined by measuring the aggregate actual new annual revenues produced in the first fiscal year each tax and fee increase and decrease is fully effective. Since Section 18(e) was added to the Hancock Amendment in 1996, the 2016 legislative session was the only year the limit has been projected to be exceeded.

A bar graph of TSR compared to the refund threshold follows:

Review of Article X, Sections 16 through 24,
 Constitution of Missouri
 Graph of Total State Revenue Versus Refund Threshold



Review of Article X, Sections 16 Through 24, Constitution of Missouri Background, Methodology, and Conclusions

On November 4, 1980, the voters of Missouri passed Constitutional Amendment No. 5, which added Article X, Sections 16 through 24 to the Constitution of Missouri. The amendment is commonly referred to as the Hancock Amendment.

This review addresses the components of the amendment that relate to state revenues, primarily the requirements outlined in Section 18(a-d) which limit annual state revenues and Section 18(e) which limits tax and fee increases.

Total State Revenue Section 18(a-d)

Section 18(a-d) of the Hancock Amendment requires annual total state revenue limits. The amendment limits the amount of personal income that may be used to fund state government to no greater than the portion used to do so in 1981, except as authorized by a vote of the people. The amendment provides for taxpayer refunds of excess revenues.

The Office of Administration, Division of Budget and Planning (OA-BP) calculates annual total state revenue (TSR), revenue limits, refund thresholds, and refund amounts.

Calculation

The following table summarizes the calculated TSR, revenue limits, refund thresholds, and refund calculations for the 5 years ended June 30, 2021.

	Year Ended June 30,				
	2017	2018	2019	2020	2021
	(in millions)				
TOTAL STATE REVENUE (TSR)					
Total revenues	\$ 27,249.91	28,525.80	28,560.83	31,217.74	34,300.73
Less excluded revenue	(15,326.03)	(16,087.60)	(16,042.97)	(19,503.80)	(19,505.91)
Less expenditure refunds	(1,474.61)	(1,480.78)	(1,391.94)	(1,313.26)	(1,536.58)
Add refundable tax credits	53.62	56.15	56.11	62.86	24.05
TSR	\$ 10,502.89	11,013.57	11,182.03	10,463.54	13,282.29
Missouri personal income (MPI)	\$ 257,338.33	261,547.77	274,975.80	292,512.85	298,619.75
Base year ratio (BYR)	x 0.056395	0.056395	0.056395	0.056395	0.056395
Base limit	14,512.60	14,749.99	15,507.26	16,496.26	16,840.66
Judicial article amendment	53.75	55.90	56.46	57.23	58.16
Revenue limit	14,566.35	14,805.89	15,563.72	16,553.49	16,898.82
1 percent adjustment	145.66	148.05	155.64	165.54	168.99
Refund threshold	\$ 14,712.01	14,953.94	15,719.36	16,719.03	17,067.81
TSR	\$ 10,502.89	11,013.57	11,182.03	10,463.54	13,282.29
Less refund threshold	14,712.01	14,953.94	15,719.36	16,719.03	17,067.81
Over (under) threshold	(4,209.12)	(3,940.37)	(4,537.33)	(6,255.49)	(3,785.52)
1 percent adjustment	0.00	0.00	0.00	0.00	0.00
Refund	\$ 0.00	0.00	0.00	0.00	0.00



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Background, Methodology, and Conclusions

The calculation shows for the year ended June 30, 2021, TSR was approximately \$3.8 billion under the refund threshold. As a result, no refund is due for the year ended June 30, 2021. This revenue limit has not been exceeded since the year ended June 30, 1999.

Revenue limit formula

The OA-BP calculated the 1981 base year ratio of personal income to TSR as 5.6 percent, and uses this ratio to calculate the annual revenue limit.

Section 18(a) establishes the revenue limit formula as follows:

$$\begin{array}{l} \text{Revenue limit} \\ \text{for fiscal year} \\ \text{(FY) 20XX} \end{array} = \frac{\text{Total state revenue (TSR)} \\ \text{in FY 1981}}{\text{CY 1979 Missouri} \\ \text{personal income (MPI)}} \times \begin{array}{l} \text{The greater of MPI in the} \\ \text{calendar year (CY) prior} \\ \text{to the CY in which} \\ \text{appropriations are made} \\ \text{for FY 20XX or Average} \\ \text{MPI for 3 CYs preceding} \\ \text{FY 20XX.} \end{array}$$

The formula is composed of two principal parts. The first part of the formula, the base year ratio (BYR), is as follows:

$$\frac{\text{TSR in FY 1981}}{\text{CY 1979 MPI}}$$

The application of this ratio to the second part of the formula (future years' MPI) sets the revenue limit to ensure no greater portion of a future year's personal income will be used to fund state government than was the case at the time of passage of the amendment.

The MPI amounts used in the formula for the base year and subsequent years are reported by the U.S. Department of Commerce (DOC). The OA-BP uses the MPI first officially published by the DOC after the close of the calendar year to calculate the revenue limit for the applicable fiscal year. The OA-BP does not adjust the MPI used in the BYR or the second part of the formula for subsequent adjustments to the MPI by the DOC. Section 17(2) refers to ". . . total income . . . as defined and officially reported by" the DOC. Even though the amendment does not specifically refer to such adjustments, this wording suggests the revenue limit should be recalculated each time the MPI is adjusted by the DOC. For example, the BYR would be adjusted whenever the CY 1979 MPI is adjusted by the DOC. The use of the initial reporting of MPI provides at least two benefits. First, by having a consistent and unchanging BYR, the state can more easily plan and make appropriate adjustments to stay under the revenue limit. Second, if the initial MPI is subsequently adjusted, retroactive refunds are a possibility. That is, an adjustment to MPI for any prior year (including the base year) could reduce the revenue limit for a prior year below that year's TSR, providing a refund where one previously was not due. Therefore, we find this approach reasonable if it is followed consistently.



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Background, Methodology, and Conclusions

The BYR was calculated by the OA-BP as follows (dollar amounts are in millions):

$$\begin{array}{r} \$ 2,232.204096 \\ \$ 39,581.0 \end{array} = .05639584891$$

In its calculations of the revenue limit, the OA-BP rounded the BYR to .056395. To determine the revenue limit for the fiscal year, this amount is multiplied by the MPI in the calendar year preceding the calendar year in which appropriations were made for the fiscal year or the average MPI for the 3 calendar years preceding the fiscal year. For the fiscal year 2021 revenue limit calculation, the OA-BP used the CY 2019 MPI which was greater than the average MPI for the preceding 3 calendar years.

Adjustments

Section 18(d) provides the revenue limit may be adjusted, "[i]f responsibility for funding a program or programs is transferred from one level of government to another, as a consequence of constitutional amendment, . . . provided that the total revenue authorized for collection by both state and local governments does not exceed that amount which would have been authorized without such a change."

The OA-BP has adjusted the revenue limit for the transfer of deputy circuit clerks from the county payroll to the state payroll under Section 483.245, RSMo, effective on July 1, 1981. In *Kelly v. Hanson*, 959 S.W.2d 107 (Mo. Banc 1997), the Supreme Court held that this adjustment to the revenue limit is appropriate.

Refund threshold

Section 18(b) allows the state to exceed the revenue limit by less than 1 percent before a refund is due. Therefore, to determine the point at which the refund provision takes effect (the refund threshold) the revenue limit is adjusted upward by 1 percent. However, should TSR exceed the refund threshold, all revenues in excess of the revenue limit are subject to refund.

TSR

An integral part in applying the provisions of the amendment to state revenues is to determine what constitutes TSR. The amendment does not specify the methodology to be used to determine TSR. Consequently, procedures to calculate TSR have been established and certain decisions as to items that would be either included or excluded have been made, except for items ruled on by the Attorney General or the Missouri courts.

TSR includes all revenues recorded in the Statewide Accounting System for Missouri (SAM II) and receipted by the state treasurer, which may only be withdrawn pursuant to an appropriation or which stand appropriated by the Constitution of Missouri. Various funds not in the state treasury are not included in TSR. These funds include university local funds; Department of



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Background, Methodology, and Conclusions

Revenue local sales and use tax fund collections; various funds held in trust for inmates, patients, etc.; and funds of various quasi-governmental agencies such as the Board of Public Buildings, the Housing Development Commission, the Higher Education Loan Authority, the Health and Educational Facilities Authority, and the state's retirement and other employee benefit plans. The Hancock Amendment states the composition of TSR is, "defined in the budget message of the governor for fiscal year 1980-81." The funds described above were not addressed in the governor's budget message for that year since the funds were not in the state treasury and not appropriated. Thus, it is reasonable to conclude these funds should not be included in TSR.

From the revenue amounts obtained from SAM II, 8 funds are entirely excluded and 26 types of revenues are excluded to arrive at TSR, as defined in Section 17(1). These excluded funds and revenue types, and other exclusions and limits considered to arrive at TSR are described at Appendix C. A detailed schedule of SAM II revenue, adjustments for excluded funds and revenue types and other exclusions and limits, and resulting TSR for the 5 years ended June 30, 2021, is shown at Appendix A.

Tax and Fee Increases Section 18(e)

A 1996 amendment added Section 18(e) to the Hancock Amendment, which imposes an additional revenue limit on tax and fee increases.

Section 18(e) states the general assembly shall not increase taxes or fees in any fiscal year, without voter approval, that in total produce new annual revenues greater than \$50 million adjusted annually by the percentage change in the personal income of Missouri for the second previous year, or 1 percent of TSR for the second fiscal year prior to the general assembly's action, whichever is less. Sections 18(e) and 23 provide any taxpayer can bring suit in a court of law to enforce the provisions of the Hancock Amendment.

The OA-BP calculates the limits and monitors new legislation for tax and fee increases and decreases for each legislative session.

Calculation

The following table summarizes the OA-BP's annual projected net increases/decreases from legislative actions based on fiscal notes prepared for each bill by the Committee on Legislative Research - Oversight Division, calculated revenue limits, and projected amounts over/under revenue limits for the 5 years ended June 30, 2021.



Review of Article X, Sections 16 Through 24,
 Constitution of Missouri
 Background, Methodology, and Conclusions

	Year Ended June 30,				
	2017	2018	2019	2020	2021
LEGISLATIVE ACTIONS*					
Net tax and fee increases/decreases	\$ 2,272,090	At least (41,321,078)	(61,210,754)	(5,685,865)	24,546,218
REVENUE LIMIT					
By MPI growth	\$ 120,291,485	123,479,209	128,134,375	135,719,930	139,411,513
By 1 percent of TSR	\$ 101,495,508	102,879,357	105,028,851	110,135,745	111,820,254
Revenue limit (lesser amount)	\$ 101,495,508	102,879,357	105,028,851	110,135,745	111,820,254
DIFFERENCE					
Over (under) limit	\$ (99,223,418)	N/A	N/A	N/A	(87,274,036)

* Legislative action amounts do not include bills for which Section 18(e) fiscal impact could not be projected.
 N/A For fiscal years 2018, 2019, and 2020 the projections showed a net decrease in taxes and fees.

For the year ended June 30, 2021, the OA-BP determined based on fiscal notes prepared for each bill by the Oversight Division, as a result of general assembly legislative actions, net taxes and fees could increase by a total of \$24.5 million, which is under the tax and fee increase revenue limit of \$111.8 million. As noted in the Legislative actions section, the projected net increase does not include 6 bills for which the Section 18(e) fiscal impact could not be projected. As noted in the Compliance section, actual compliance can be determined after each bill is fully effective. The 2016 legislative session was the only year the limit has been projected to be exceeded.

Revenue limit formula

Section 18(e) establishes the revenue limit as the lesser of (1) \$50 million adjusted annually by the percentage change in MPI for the second previous year, or (2) 1 percent of TSR for the second fiscal year prior to the legislative session.

For fiscal year 2021, the OA-BP calculated the MPI growth limit at \$139.4 million by multiplying the fiscal year 2020 MPI growth limit (\$135.7 million) by the percentage change in the MPI for fiscal year 2019 (2.72 percent). The OA-BP calculated the TSR limit at \$111.8 million by multiplying the fiscal year 2019 TSR (\$11.2 billion) by 1 percent. The revenue limit was established at the lessor of these amounts, or the TSR limit of \$111.8 million.

Legislative actions

After each legislative session, OA-BP personnel prepare a spreadsheet to quantify the potential fiscal impact of tax and fee increases and decreases from legislation enacted during the session. In accordance with Section 18(e), the OA-BP includes each House Bill and Senate Bill truly agreed and finally passed during the session, except bills vetoed by the governor and not overridden by the general assembly, and the estimated fiscal impact amount.



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Background, Methodology, and Conclusions

The OA-BP determines estimated Section 18(e) fiscal impact amounts by compiling information and amounts in fiscal notes for each bill. The fiscal notes are prepared by the Oversight Division with input from state agencies and local political subdivisions. In accordance with Section 18(e), the OA-BP compiles an amount for the first fiscal year the bill is fully effective. For most bills with Section 18(e) fiscal impact, the OA-BP determines an increase or decrease amount based on information in the fiscal note. For some bills, the fiscal note indicates the fiscal impact is "unknown." Accordingly, the OA-BP lists "unknown," rather than a dollar amount, in the legislative actions spreadsheet for these bills. OA-BP personnel indicated they did not attempt to develop a more precise estimate for this calculation because in some cases, it is not possible to quantify the potential impact of the legislation. The legislative actions spreadsheet contains a net total tax and fee increase/decrease for all bills combined. That information is compared to the calculated revenue limit to determine potential Section 18(e) compliance. The netting of the tax and fee increases and decreases is reasonable and in compliance with the amendment language.

The OA-BP legislative actions spreadsheet for the fiscal year 2021 legislative session included 44 bills, 20 of which the OA-BP determined had potential Section 18(e) fiscal impact. For 6 of these bills, the Section 18(e) fiscal impact could not be projected.

Compliance

Section 18(e)(4) provides compliance with Section 18(e) shall be measured by calculating the aggregate actual new annual revenues produced in the first fiscal year each individual tax or fee change is fully effective. For the fiscal year 2021 legislative session, actual compliance can be measured after each 2021 legislative session bill is fully effective.

Section 18(e)(5) provides any taxpayer or statewide elected official may bring action under Section 23 of the Hancock Amendment to enforce compliance with the provisions of Section 18(e). For actions brought by any statewide elected official, the Missouri Supreme Court has original jurisdiction. In such enforcement actions, the court will invalidate the taxes and fees that should have received a public vote. The court will order remedies in the amount of excess revenues collected, such as refunds or reductions in future taxes and/or fees.

Conclusions

TSR

For the year ended June 30, 2021, TSR was approximately \$3.8 billion under the refund threshold. As a result, no refund is due for the year ended June 30, 2021. This revenue limit has not been exceeded since the year ended June 30, 1999.

Tax and Fee Increases

For the year ended June 30, 2021, the OA-BP determined based on fiscal notes prepared for each bill by the Oversight Division, as a result of general



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Background, Methodology, and Conclusions

assembly legislative actions, net taxes and fees could increase by a total of \$24.5 million, which is under the tax and fee increase revenue limit of \$111.8 million. The projected net increase does not include 6 bills for which the Section 18(e) fiscal impact could not be projected.

Actual compliance with the Section 18(e) revenue limit can be determined after each tax and fee increase and decrease is fully effective. Since Section 18(e) was added to the Hancock Amendment in 1996, the 2016 legislative session was the only year the limit has been projected to be exceeded.

Appendix A

Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Schedule of Total State Revenue

Revenue Source Code	SAM II Revenues	Year Ended June 30,				
		2017	2018	2019	2020	2021
1001	Sales and use tax	\$ 2,143,671,908	2,197,128,210	2,236,491,091	2,273,584,127	2,424,264,621
1003	(8) Parks sales and use tax	46,830,973	47,830,741	48,374,039	49,203,710	53,504,858
1005	(7) Soil and water sales and use tax	46,830,977	47,830,649	48,373,824	49,203,732	53,504,880
1007	General revenue reimbursements - local sales and use tax	2,664,200	2,730,254	3,019,051	2,941,220	3,257,697
1009	(24) Motor vehicle sales tax - Amendment 3	317,332,358	322,920,915	314,346,167	317,211,336	394,495,234
1009	Motor vehicle sales tax	5,401,164	5,203,111	6,050,460	5,721,295	4,902,146
1011	(16) Conservation sales and use tax	117,077,413	119,568,141	120,934,964	123,010,768	133,764,426
1013	(2) Proposition C sales and use tax	918,927,877	938,175,451	949,839,137	966,614,685	1,049,142,733
1015	Sales and use taxes paid under protest	1,079,334	36,894	7,580	616,557	(9,172)
1016	(26) Suspense holding	-	58,298	40,014	(290,022)	2,382,243
1022	Individual income tax	7,331,004,488	7,737,588,497	7,654,451,494	6,958,777,570	8,930,181,581
1026	Corporate income tax	432,357,927	459,482,248	524,941,269	464,568,224	798,041,088
1033	County foreign insurance tax	280,592,925	310,095,430	293,426,981	293,622,191	303,722,106
1037	Worker's compensation insurance tax	16,720,052	17,416,920	16,976,319	17,217,104	16,846,189
1039	Worker's compensation insurance tax - second injury	101,791,431	102,703,123	99,505,372	96,723,338	79,869,463
1041	Excess lines of insurance tax	33,455,598	34,308,445	35,890,349	39,047,573	47,503,916
1049	Heavy beer tax	7,666,892	7,437,210	7,517,441	7,241,823	7,538,239
1053	Liquor tax	24,012,395	25,088,295	25,892,501	27,653,139	32,128,355
1055	Wine tax	6,184,019	6,405,925	6,317,328	6,104,996	6,650,263
1057	Cigarette tax	79,873,777	75,939,169	72,927,231	72,998,919	72,200,590
1058	(F) Medical Marijuana Tax - Fund 606	-	-	-	-	2,004,425
1059	Tobacco product tax	20,516,652	21,468,711	21,938,400	23,761,321	27,216,892
1060	(24) Motor vehicle fuel tax - Amendment 3	152,531,806	154,945,469	152,388,593	148,586,796	149,830,153
1060	(3) Motor vehicle fuel tax	171,758,978	174,486,338	171,609,379	167,296,817	168,604,482
1060	Motor vehicle fuel tax	410,393,007	399,068,251	412,515,607	402,542,183	390,302,899
1062	(24) Special fuel non-gas tax - Amendment 3	109,013	124,213	111,570	97,140	113,723
1062	Special fuel non-gas tax	502,526	295,570	376,208	937,972	466,070
1064	Aviation fuel tax	257,653	258,963	259,216	239,227	230,868
1070	Corporation franchise tax	2,743,150	2,240,048	1,614,811	(1,439,144)	69,548
1073	Estate tax	55,785	54,413	7,631	7,648	2,854
1074	(12) Bingo tax	1,751,736	1,452,759	1,533,143	1,389,953	901,050
1076	(13) Gaming commission gross receipts tax	324,262,046	328,396,438	327,393,773	258,699,167	325,963,707
1080	Real and personal property tax	28,830,339	29,703,452	31,102,787	33,198,922	34,929,745
1082	Delinquent real and personal property tax	2,811,753	3,562,473	2,918,029	3,326,289	2,487,967
1084	Hazardous waste fees	2,721,071	2,875,184	2,834,576	3,561,818	2,490,394
1086	Miscellaneous taxes protested	-	-	-	-	420
1087	DOR Warrant intercept	-	-	-	-	110
1088	Nursing facility reimbursement allowance	19,522,237	18,238,114	17,955,464	18,048,831	16,798,968
1089	Pharmacy reimbursement allowance	87,380,822	108,168,401	93,338,044	30,235,797	103,900,606
1090	Federal reimbursement allowance	15,567,989	26,077,730	21,750,434	25,829,333	57,567,593
1093	Athletic events tax	232,140	111,792	109,556	94,096	34,347
1094	Ambulance service reimbursement allowance	9,781,742	11,366,127	10,637,791	9,078,330	2,175,594
1095	Surcharges	105,605	14,729	-	-	-
1097	Agency collected sales taxes	204,114	218,335	217,485	196,342	157,333
1098	Telecommunications tax	7,512,046	-	-	-	-
1099	Other taxes	77,086	75,374	55,328	90,345	46,032
1100	Professional licenses or permits	28,140,106	24,242,068	30,634,356	27,178,359	34,755,697
1102	Recreational licenses or permits	6,977,269	7,109,470	7,047,875	6,784,840	9,842,929
1106	(24) Motor vehicle licenses or permits - Amendment 3	56,738,706	57,150,515	55,843,654	56,436,342	63,920,471
1106	Motor vehicle licenses or permits	134,957,753	136,690,431	143,127,287	139,370,508	154,736,154
1108	(24) Interstate transportation licenses or permits - Amendment 3	23,865,121	25,801,301	26,631,965	26,124,273	29,160,709
1108	Interstate transportation licenses or permits	52,754,737	57,069,595	60,057,681	57,737,550	64,291,482
1110	(24) Driver's licenses or permits - Amendment 3	7,363,142	8,105,039	7,685,988	6,657,090	8,157,049
1110	Driver's licenses or permits	6,391,039	7,439,702	6,926,116	6,014,869	7,653,870
1112	Land reclamation commission permits	673,840	757,262	771,316	790,000	791,266
1114	Salesman licenses or permits	1,343,560	1,486,950	1,378,800	1,337,635	1,939,489
1116	Vehicle and boat manufacturer and dealer licenses	944,410	938,393	879,887	1,309,795	446,625
1118	Liquor licenses or permits	5,303,962	5,476,918	5,616,612	4,656,836	6,508,676
1120	Gaming commission licenses	2,024,787	1,882,525	1,582,397	2,124,411	1,349,845
1121	Fantasy sports licenses	23,446	43	28,999	-	10,000
1124	Motor carrier licenses	2,294,927	2,384,911	2,368,584	2,203,274	2,525,392
1126	Hunting and fishing licenses and commission permits	31,988,432	32,628,927	31,809,260	33,422,911	39,515,434
1127	Hunting and fishing special tags	1,094,487	1,063,441	1,125,089	1,122,249	1,687,249
1128	Hazardous waste transporter licenses	327,114	318,958	324,105	333,280	344,604
1130	Water pollution control permits	5,859,232	5,501,402	5,436,904	5,382,151	5,464,355

Appendix A

Review of Article X, Sections 16 Through 24,
 Constitution of Missouri
 Schedule of Total State Revenue

Revenue Source	Code	SAM II Revenues	Year Ended June 30,				
			2017	2018	2019	2020	2021
	1132	(24) Overdimension/overweight permits - Amendment 3	9,377,774	9,565,985	9,774,441	11,350,602	11,813,438
	1134	Merchant licenses	1,624,958	1,619,808	1,784,454	1,640,099	1,869,604
	1136	Tobacco licenses	27,200	26,700	25,000	24,500	24,100
	1138	Temporary licenses	1,000	2,075	1,725	950	1,125
	1140	Duplicate plates	1,549,922	1,558,861	1,484,598	1,385,099	1,532,660
	1142	Duplicate driver license	2,133,152	2,051,614	1,974,253	1,389,134	1,422,231
	1149	(24) Other licenses and permits - Amendment 3	2,221,319	1,297,211	1,330,693	1,484,353	964,092
	1149	Other licenses and permits	3,797,009	3,827,119	3,885,915	4,801,659	5,247,293
	1150	Lobbyist registration fees	11,370	11,420	10,780	10,400	9,793
	1152	Motorboat fees	12,687,392	12,562,562	12,224,132	13,670,726	17,981,893
	1154	Narcotics and dangerous drugs fees	904,213	926,437	941,585	955,580	980,919
	1156	Occupational boards exam fees - individual exam fees	474,928	379,823	379,336	134,359	141,651
	1160	(24) Non-motor fuel decal fees - Amendment 3	316,589	326,378	413,348	508,895	585,417
	1162	Filing fees	19,096,824	19,153,508	19,777,511	20,189,821	21,402,706
	1163	Certifying/authenticating fees	135,395	39,735	45,311	135,822	534,169
	1164	Transfer fees	33,376	34,188	32,292	27,948	32,764
	1165	Service contract registration fee	129,950	132,450	136,000	146,000	165,100
	1169	Other registration fees	11,926,930	12,158,837	12,429,855	13,260,705	13,899,303
	1172	(13) Fantasy sports operation fees	228,935	439,214	616,656	3,041	489,056
	1174	Asbestos fees	454,125	641,260	594,897	602,184	584,427
	1176	Egg license fees	31,481	33,688	36,863	32,195	33,448
	1178	Milk control fees	100,914	108,294	106,344	99,705	161,277
	1180	Home health care license fees	121,210	103,132	100,650	107,000	104,300
	1182	Nursing home license fees	146,633	138,853	142,386	135,614	146,255
	1184	Title V emissions fees	6,284,503	6,323,571	6,011,856	5,453,259	5,436,432
	1185	Emission fees/non Title V facilities	416,085	438,997	683,547	387,493	412,678
	1186	Boarding home license fees	744,606	715,228	753,068	753,796	730,562
	1188	Public utilities fees	19,936,400	19,627,829	19,494,691	17,978,489	19,056,119
	1190	Hospital license fees	87,149	83,634	85,610	86,204	85,287
	1192	Grain warehouse license fees	64,423	68,966	65,504	65,197	63,006
	1194	Missouri primacy fees	4,065,366	4,925,394	4,803,338	4,915,365	5,087,776
	1198	Transport load fees	11,633,855	11,529,928	13,238,787	16,000,429	15,960,933
	1200	Storage tank registration fees	57,645	48,405	169,650	184,515	188,680
	1202	Tourist cabin permit fees	180,454	184,148	183,466	185,113	173,773
	1206	Solid waste disposal fees	12,282,791	12,831,002	12,953,236	13,216,184	14,678,651
	1208	New tire fees	2,276,854	2,125,370	2,435,613	2,464,829	2,007,200
	1209	Battery fee	740,814	746,809	767,512	757,492	842,282
	1210	Ground water protection fees	698,748	646,442	633,298	618,465	723,767
	1211	Radioactive waste transport fee	210,775	139,850	144,575	134,000	102,265
	1214	Insurance regulatory fees, renewals and purchasing groups	2,544,199	2,327,841	3,414,085	4,149,606	5,078,514
	1216	Air conservation commission permit fees	423,138	578,176	420,838	427,288	490,432
	1218	Bingo license fees	31,030	28,455	28,165	25,470	20,435
	1220	Lab fees	7,957,512	8,623,532	8,409,131	8,132,137	8,368,059
	1221	(F) Medical marijuana fee	-	-	3,958,000	21,338,720	11,887,562
	1222	Program administration fees	1,408,679	1,375,091	3,213,994	1,469,038	1,345,568
	1223	Confined animal feed operation indemnity fees	-	-	-	4	(4)
	1224	Railroad assessments	810,359	968,288	1,215,223	961,401	1,142,510
	1227	Enhanced vehicle emission inspection fees	2,177,427	2,157,771	2,195,749	2,130,635	2,296,152
	1233	Grain warehouse inspection fees	3,870,846	4,025,240	3,190,579	2,744,214	3,499,957
	1235	Milk inspection fees	1,085,848	1,101,997	1,076,971	1,187,174	1,110,594
	1237	Ice cream products inspection fees	30,600	37,300	33,895	33,495	32,165
	1239	Mine inspection fees	63,688	62,468	59,381	57,187	62,248
	1241	Mobile home and recreational vehicle inspection fees	434,304	462,097	432,833	515,323	511,831
	1243	Oil inspection fees	2,598,663	3,384,043	3,437,324	3,395,340	3,315,819
	1244	Oil and gas resources fees	32,403	75,122	71,960	54,391	45,031
	1249	Other inspection fees	2,520,987	2,555,711	2,632,367	2,363,875	2,796,839
	1250	Collection fees	32,330,843	34,973,528	37,017,947	37,972,021	39,649,517
	1252	(13) Admission fees - riverboat gambling	40,826,259	39,559,834	37,437,813	28,187,377	27,563,139
	1252	Admission fees	1,594,891	1,645,002	1,501,543	1,419,259	161,026
	1254	State auditor fees	164,549	155,378	108,510	112,585	226,896
	1260	Grade crossing safety fees	1,360,093	1,359,194	1,387,418	1,482,791	1,430,492
	1262	Loan administration fees	9,385,819	8,484,187	7,418,830	7,097,738	6,759,655
	1263	Contract fees	1,394,510	2,119,654	3,166,839	3,549,414	4,109,736
	1264	Court fees	33,635,353	32,990,320	31,876,520	29,055,384	25,832,244
	1266	Financial institutions examination fees	11,444,946	11,138,716	11,659,106	11,517,987	11,638,758

Appendix A

Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Schedule of Total State Revenue

Revenue Source	Code	SAM II Revenues	Year Ended June 30,				
			2017	2018	2019	2020	2021
	1268	Consumer finance license fees	1,312,454	1,243,357	1,245,328	1,102,280	1,227,654
	1270	Transcript fees	105,059	118,465	121,049	94,058	79,817
	1274	Marketing development fees	29,835	42,912	27,910	24,324	19,931
	1276	Miscellaneous insurance fees	88,150	85,650	98,170	96,800	104,500
	1278	Gaming commission administrative income	36	-	-	-	-
	1279	(A) Lottery commission fees	170,512	264,255	254,845	219,215	371,094
	1280	Motor vehicle inspection sticker fees	3,815,022	3,788,372	3,747,763	3,056,030	2,997,570
	1282	Logo sign advertising fees	4,971,340	3,758,337	5,196,400	6,389,140	3,750,058
	1284	Public defender fees	1,415,002	505,578	257,076	306,031	359,942
	1286	Witness fees	3,913	5,906	4,548	5,303	2,646
	1288	County recorders fees	6,697,602	6,346,948	6,204,456	6,466,030	8,198,495
	1290	Training or conference fees	161,925	134,102	202,626	69,970	37,420
	1294	Electronic monitoring fee	38,739	44,976	33,897	31,481	44,384
	1295	Intervention fees	7,414,914	8,028,733	8,573,586	8,305,511	9,464,786
	1298	Substance abuse offender program fees	4,621,600	4,500,717	4,423,008	3,925,288	3,861,043
	1302	Criminal records check fees	11,578,987	11,134,370	12,918,735	12,403,646	11,505,047
	1303	(C) Other fees - Fund 881	-	-	-	(300)	-
	1303	Other fees	12,192,455	10,500,051	13,908,822	12,381,456	11,513,924
	1305	(4) Bond sales proceeds	102,130,224	133,670,887	35,003,859	201,000,000	-
	1306	Proceeds from capital leases	-	-	-	40,313	53,735
	1307	Other debt proceeds	-	-	-	1	-
	1310	Land sales	3,221,947	6,192,002	2,661,304	18,414,336	1,819,489
	1312	Sales of natural resources products	3,026,638	3,629,948	3,063,180	2,205,514	3,093,372
	1314	Sales of agriculture products	2,254,153	1,963,186	1,950,279	1,696,429	1,878,195
	1316	Manufactured product sales	7,814,296	8,355,266	7,321,967	8,787,837	5,061,799
	1318	Information sales	2,128,295	1,933,697	1,826,523	2,568,638	2,364,612
	1320	Souvenir sales	1,331,883	1,262,051	989,771	736,500	714,420
	1322	(22) Surplus property sales - state - Fund 710	2,889,940	3,498,193	2,160,442	1,679,375	2,227,537
	1322	Surplus property sales - state	1,963,089	1,397,226	1,568,514	1,329,370	2,359,771
	1324	Surplus property sales - federal	1,849,831	1,731,547	1,526,781	1,158,166	1,025,877
	1328	Sales of fixed assets - control	16,771,373	10,326,660	11,440,310	10,798,936	9,586,445
	1330	Vital records sales	1,083,091	1,146,445	1,069,043	1,057,257	1,357,874
	1332	(A) Lottery ticket sales - Fund 682	506,939,548	550,136,435	574,457,578	519,018,965	637,654,846
	1334	Cafeteria sales	815,052	743,907	760,721	496,004	362,526
	1335	Canteen sales	-	-	37,504,377	26,954,394	28,714,625
	1338	Other sales	164,257	160,364	153,628	138,412	154,125
	1340	Gain sale fixed assets - control	10,000	-	-	-	-
	1342	Supply sales	186	195	124	65	17
	1401	Land rentals/leases	222,151	216,239	174,597	30,530	34,836
	1403	State facilities rentals/leases	1,179,200	1,210,786	1,009,946	877,478	780,069
	1404	Parking rentals/leases	66,696	58,886	24,636	9,465	3,233
	1405	Concessions and recreational rentals/leases	3,105,762	3,180,389	3,393,263	2,814,895	2,940,421
	1407	Housing/building rentals/leases	221,368	225,190	243,439	249,542	247,536
	1409	Other leases and rentals	2,559,687	1,135,969	1,166,182	1,457,662	1,060,698
	1414	(1) Medicare	9,098,685	7,123,712	4,799,624	3,888,551	5,827,589
	1418	(1) Medicaid	80,000,126	79,351,290	76,018,593	70,575,382	66,692,768
	1420	(1) Medicaid - community based	275,410,223	389,406,224	386,380,675	433,514,434	453,616,181
	1422	Private payments	4,310,559	4,172,575	3,699,234	3,740,570	3,956,374
	1424	Insurance payments	326,524	561,970	250,135	243,638	224,022
	1426	Other payments	538,898	790,371	789,245	809,271	800,500
	1434	Institutional support fees	-	-	-	-	1,700
	1436	Room and care	26,946,999	25,026,869	22,258,611	21,135,047	16,140,932
	1442	Mail/freight services	1,321	-	-	-	45
	1446	Printing service	214,420	112,625	163,355	157,764	89,045
	1448	Computer services	418,050	471,206	715,912	608,402	779,931
	1450	Administration services	6,076	6,398	5,813	4,868	7,062
	1501	Private donations	7,531,073	4,634,610	3,981,709	4,255,415	6,354,874
	1502	Other governmental entity donations	1,607,500	1,757,500	2,835,000	4,750,000	4,394,450
	1507	(1) NASAO (airport inspections)	23,400	27,950	20,150	24,700	24,700
	1510	(1) US Department of Agriculture	514,408,963	508,032,007	511,845,041	503,611,906	674,692,911
	1512	(1) US Department of Defense	33,598,338	39,111,801	37,466,470	46,098,484	40,361,119
	1513	(1) US Department of Homeland Security	2,430,710	2,051,905	2,285,287	2,854,295	2,233,367
	1514	(1) US Department of Housing and Urban Development	47,220,963	55,239,661	40,029,975	35,620,200	59,242,773
	1516	(1) US Department of Interior	32,053,401	32,848,237	33,968,755	36,897,228	33,895,420
	1518	(1) US Department of Justice	4,430,759	4,112,224	40,216,518	45,873,125	57,199,125
	1520	(1) US Department of Labor	123,241,053	109,450,198	122,957,840	102,964,876	137,768,876

Appendix A

Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Schedule of Total State Revenue

Revenue Source		Year Ended June 30,				
Code	SAM II Revenues	2017	2018	2019	2020	2021
1522	(1) US Department of Education	679,698,618	667,389,831	651,370,071	748,738,763	1,030,743,720
1522	(C) US Department of Education - Fund 880	2,513,914	2,322,003	1,883,170	2,282,678	983,239
1522	(C) US Department of Education - Fund 881	36,334,748	59,125,831	51,493,713	21,475,565	2,360,154
1524	(1) US Department of Transportation	921,311,289	1,014,416,571	964,603,792	1,029,971,801	1,348,590,993
1526	(1) National Foundation for the Arts and Humanities	3,667,633	3,711,534	3,915,414	3,653,394	4,274,019
1528	(1) US Veterans Administration	74,619,431	82,501,384	76,818,403	82,787,035	66,101,644
1529	(1) US General Services Administration	24,477	22,571	14,574	36,956	37,532
1530	(1) US Environmental Protection Agency	92,033,621	85,456,503	58,136,507	88,952,390	67,517,176
1532	(1) US Department of Energy	7,065,176	6,234,693	6,694,045	7,070,026	7,100,380
1534	(1) Federal Emergency Management Agency	80,291,635	77,200,265	54,783,155	71,343,933	230,030,786
1536	(1) US Department of Health and Human Services	7,595,549,648	8,045,420,770	8,183,022,147	9,103,810,671	9,665,372,089
1538	(1) National/community services	3,837,179	4,407,701	5,902,182	6,341,626	6,123,374
1540	(1) US Social Security Administration	49,257,386	47,106,666	46,827,978	48,828,172	49,313,469
1540	(E) US Social Security Administration - Fund 727	15,657	7,629	13,488	-	-
1542	(1) National Archives and Records	10,460	17,121	1,258	5,943	11,310
1544	(1) Elections Assistance Commission	-	7,230,625	-	15,698,860	64,469
1546	(1) US Department of Treasury	121,807	-	-	2,083,701,914	457,369,819
1549	(1) Miscellaneous federal revenues	39,415,516	43,310,397	44,728,057	55,560,377	58,852,371
1551	County mental health programs	12,412,049	8,557,588	7,206,115	6,009,959	4,907,653
1557	(1) American Recovery and Reinvestment Act	37,522,104	29,773,379	11,630,405	7,191,849	9,882,134
1560	(1) Federal pass-through grants	31,442,468	14,579,015	18,223,873	25,152,950	15,279,018
1560	(E) Federal pass-through grants - Fund 727	140	-	-	-	-
1601	(16) Time deposits interest - Fund 609	46,378	26,042	38,007	61,738	38,061
1601	(13) Time deposits interest - Fund 285	9,526	8,950	10,300	14,180	6,499
1601	(12) Time deposits interest - Fund 289	62	57	375	539	200
1601	(8) Time deposits interest - Fund 613	7,517	6,381	9,331	15,171	9,294
1601	(7) Time deposits interest - Fund 614	23,033	17,824	16,132	22,227	11,944
1601	(2) Time deposits interest - Fund 688	40,463	38,001	47,868	73,095	40,283
1601	(A) Time deposits interest - Fund 657	7,860	2,452	2,777	4,391	2,551
1601	(A) Time deposits interest - Fund 682	6,900	17,588	28,371	35,751	24,577
1601	(B) Time deposits interest - Fund 905	3,797	2,605	2,829	4,201	2,796
1601	(C) Time deposits interest - Fund 880	27,386	24,041	20,470	14,603	5,849
1601	(C) Time deposits interest - Fund 881	10,378	8,988	12,707	26,277	13,495
1601	(D) Time deposits interest - Fund 963	495	472	602	957	529
1601	(E) Time deposits interest - Fund 727	12	4	4	-	-
1601	(F) Time deposits interest - Fund 606	-	-	789	14,022	10,285
1601	Time deposits interest	1,776,400	2,247,521	2,139,605	3,091,459	2,953,507
1603	(16) U.S./agency securities interest - Fund 609	451,363	516,235	955,578	876,107	267,980
1603	(13) U.S./agency securities interest - Fund 285	92,251.87	171,468	256,369	196,929	42,929
1603	(12) U.S./agency securities interest - Fund 289	601	1,145	10,860	7,042	1,377
1603	(8) U.S./agency securities interest - Fund 613	68,983	126,197	230,422	237,304	71,017
1603	(7) U.S./agency securities interest - Fund 614	223,251	347,220	397,899	332,166	89,182
1603	(2) U.S./agency securities interest - Fund 688	393,868	781,242	1,192,306	1,591,597	440,144
1603	(A) U.S./agency securities interest - Fund 657	67,231	47,268	70,431	60,127	17,018
1603	(A) U.S./agency securities interest - Fund 682	77,129	347,260	705,698	482,139	164,149
1603	(B) U.S./agency securities interest - Fund 905	35,704	51,666	69,162	56,561	18,775
1603	(C) U.S./agency securities interest - Fund 880	266,191	467,557	495,254	198,575	39,493
1603	(C) U.S./agency securities interest - Fund 881	101,089	181,320	319,652	354,692	90,010
1603	(D) U.S./agency securities interest - Fund 963	7,331	11,847	17,625	15,722	6,577
1603	(E) U.S./agency securities interest - Fund 727	114	70	126	3	-
1603	(F) U.S./agency securities interest - Fund 606	-	-	19,707	177,982	69,000
1603	U.S./agency securities interest	25,189,472	43,348,110	70,091,462	73,174,480	34,213,613
1605	Other investment interest	227,032	1,069,890	925	1,250,000	2,600,000
1610	Interest on loans	3,991,978	5,137,467	5,475,074	6,921,579	42,472,890
1612	(25) Interest - federal	370	-	200	273	-
1614	Interest on receivables	1,399	3,732	7,147	3,452	4,528
1616	Interest on settlements	89,584	216,142	21,481	1,024,467	505
1618	Other interest	16,281	23,918	15,807	13,071	6,124
1621	(C) Penalties - Fund 881	41	86	161	416	203
1621	Penalties	10,476,994	13,339,149	11,519,171	10,976,306	11,008,947
1622	Penalties - control	-	-	-	-	20,106
1624	(A) Settlements - Fund 657	-	36,826	-	-	3,459
1624	Settlements	11,865,632	4,954,292	13,216,473	6,200,832	27,544,074
1626	Court awards	23,175,458	19,228,331	15,085,967	21,798,763	493,040,550
1628	Insufficient funds charges	2,443	2,920	2,495	2,946	1,840
1634	Estates	461	208	550	564	3,646
1636	Unclaimed properties	96,044,838	98,968,823	97,610,441	85,468,078	99,282,273

Appendix A

Review of Article X, Sections 16 Through 24,
 Constitution of Missouri
 Schedule of Total State Revenue

Revenue Source		Year Ended June 30,				
		2017	2018	2019	2020	2021
1700	(5) Salary refunds - federal	172,157	155,384	247,439	226,248	253,899
1701	(5) Salary refunds - state	3,994	18,039	12,215	3,245	69,210
1702	(5) Salary refunds - local/other	68	1,218	442	675	15
1703	(5) General relief pension refunds	3,110	568	15	2,559	700
1704	(5) Blind pension refunds	15,155	13,313	13,541	18,871	12,225
1706	(5) Dependent children pension refunds	181,017	197,576	219,800	187,950	142,182
1715	(5) Day care refunds	123,001	160,334	190,391	178,095	116,638
1717	(5) Medicare - Medicaid refunds	745,882,820	769,637,896	782,649,205	793,013,286	823,648,251
1719	(5) Cost in criminal cases refunds	989,773	1,131,067	828,984	630,278	277,619
1720	(5) American Recovery and Reinvestment Act refunds	104,795	10,441	-	-	-
1721	(5) Vendor refunds - federal	1,375,208	977,390	2,494,719	1,155,291	1,805,763
1722	(5) Vendor refunds - state	1,671,200	1,132,213	1,001,934	7,016,701	1,994,037
1722	(A) Vendor refunds - state - Fund 682	2,422	3,206	2,905	8,618	2,364
1723	(5) Vendor refunds - local/other	842,054	811,425	511,124	1,067,901	1,785,324
1723	(C) Vendor refunds - local/other - Fund 880	967	609	-	-	-
1724	(5) Vendor refunds - political subdivision	-	-	-	-	70,012
1725	(5) Excess court payment refunds	270,262	1,185,773	5,238	21,982	-
1727	(5) School refunds	3,867,964	3,971,653	3,560,474	6,851,013	4,406,475
1728	(5) Scholarship refunds	1,184,340	1,163,954	1,113,541	1,093,242	1,091,078
1731	(5) Audit findings - local/other	34,242	118,960	120,662	3,287	104,965
1732	(5) Utility refunds	184,036	223,191	203,928	186,432	110,032
1733	(5) Fuel tax refunds	9,443	101,946	22,557	158,062	61,376
1737	(5) Other refunds	2,535,828	2,575,366	2,486,360	2,756,766	2,849,991
1737	(C) Other refunds - Fund 880	-	263	-	-	-
1737	(D) Other refunds - Fund 963	136	-	-	-	-
1737	(A) Other refunds - Fund 657	-	-	-	-	104
1806	(18) Recovery costs	208,492,070	155,657,507	151,805,702	145,520,688	154,110,560
1806	(A) Recovery costs - Fund 682	61,714	-	-	-	6,390
1806	(A) Recovery costs - Fund 657	-	-	-	-	94
1811	(21) Local match	14,410,471	15,507,413	31,544,265	37,751,526	42,091,015
1812	(19) Cost reimbursements - federal	9,841,676	2,577,917	2,162,777	1,287,470	1,104,350
1812	(A) Cost reimbursements - federal - Fund 657	-	-	-	-	2,234
1813	(19) Cost reimbursements - state	14,167,649	18,239,650	12,710,970	41,100,382	10,516,181
1813	Cost reimbursements - state (included)	17,608,815	17,573,302	16,987,024	13,850,982	17,947,130
1814	(19) Cost reimbursements - local/other	137,157,431	154,003,419	140,539,292	217,396,998	202,935,423
1814	(B) Cost reimbursements - local/other - Fund 905	2,849,735	6,872,485	6,644,373	6,160,944	200,309
1816	Bond account	6,843,143	4,976,308	694,404	116,729	(109,486)
1818	(17) Employee expense reimbursement - federal	2,861	8,846	3,136	1,321	-
1819	(17) Employee expense reimbursement - state	798	208	13,711	2,598	594
1820	(17) Employee expense reimbursement - local/other	1,903	1,418,604	-	-	-
1821	(17) Employee personal expense reimbursement	83,806	42,534	44,356	33,552	19,539
1822	(10) Outlawed checks	9,341,755	8,039,816	9,398,263	9,955,197	20,856,430
1822	(B) Outlawed checks - Fund 905	25,359	8,076	19,708	28,733	14,489
1824	(20) Canceled checks	5,055,748	3,541,743	3,028,906	5,462,855	19,964,623
1824	(A) Canceled checks - Fund 657	75	-	-	-	-
1824	(B) Canceled checks - Fund 905	2,857	216	2,362	2,195	598
1826	(9) Redeposit of investments principal	1,123,588	1,608,437	-	1,163,000	-
1828	(11) Redeposit of loan principal	97,881,344	105,777,957	105,666,580	105,774,350	104,841,201
1830	Telephone commissions	1,629,024	1,677,892	1,677,196	1,727,512	1,779,361
1832	Commission on sales	4,655	5,411	4,362	935,297	1,009,906
1834	(23) Rebates - WIC	65,071,479	76,650,915	66,017,708	91,390,292	60,338,593
1834	Rebates	1,350,966	1,492,665	1,875,110	1,889,674	1,903,712
1834	(A) Rebates - Fund 657	-	9	-	-	-
1834	(A) Rebates - Fund 682	4,814	5,984	6,395	6,511	3,127
1834	(C) Rebates - Fund 880	452	337	87	120	87
1836	Housing and maintenance receipts	976	-	-	-	-
1838	Loan defaults	505,882	844,904	322,182	956,907	289,137
1842	(11) Loan repayment	310,072	342,417	331,880	291,776	352,848
1842	(C) Loan repayment - Fund 880	-	-	-	359,678	-
1842	(C) Loan repayment - Fund 881	59,229,827	45,668,963	53,860,767	47,715,398	17,333,379
1843	(11) Loans receivable contra account	8,537,324	6,598,537	5,976,882	5,767,258	5,692,682
1844	Insurance proceeds	41,049	17,119	-	172,088	46,345
1844	(A) Insurance proceeds - Fund 682	-	-	-	-	4,300
1846	Capital credits/dividends	93,480	107,384	134,572	137,225	150,201
1848	Recycling receipts	212,898	192,205	135,655	86,155	130,506
1850	Forfeitures	1,202,243	1,782,672	1,355,045	1,131,840	1,106,794
1852	Overpayments	596,653	546,208	772,732	325,512	331,850

Appendix A

Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Schedule of Total State Revenue

Revenue Source		Year Ended June 30,				
Code	SAM II Revenues	2017	2018	2019	2020	2021
1856	(1) Other miscellaneous receipts - federal	10,124,635	7,181,871	5,763,802	4,519,919	6,609,148
1858	(A) Other miscellaneous receipts - state - Fund 682	4,655	3,238	3,638	587	274
1858	(B) Other miscellaneous receipts - state - Fund 905	5,669,644	5,665,570	6,475,011	8,337,414	14,511,647
1858	Other miscellaneous receipts - state	13,832,071	10,610,567	9,679,740	11,224,781	3,355,828
1860	(A) Other miscellaneous receipts - local/other - Fund 682	2,122,102	3,883,124	1,985,789	6,051,060	9,299,573
1860	Other miscellaneous receipts - local/other	2,140,078	1,790,819	8,150,544	4,202,996	10,140,446
1862	(A) Fees for copying public records - Fund 682	75	36	-	-	-
1862	Fees for copying public records	265,841	267,948	311,020	287,750	294,965
1866	Federal share of grantee sales	299,208	233,188	123,333	126,002	197,323
1868	Receivable overpayment - federal	-	-	-	3,087	-
1870	Receivable overpayment - state	3	716	-	406	9
6001	(6) Supply sales	374,932	406,292	385,028	380,063	223,438
6002	(6) Open records fees	10,574	7,424	9,833	29,888	17,033
6003	(6) Fleet services operations/maintenance	1,645,479	1,767,638	1,845,034	1,630,001	1,342,387
6005	(6) Fleet services replacement	240,065	1,288,996	1,584,587	1,249,899	736,213
6006	(6) Criminal records check fees	405,830	314,477	247,727	185,840	149,328
6007	(6) Mail/freight services	9,605,392	9,291,754	9,789,843	10,798,189	10,204,399
6009	(6) Telephone billing	38,207,119	33,736,326	38,077,517	40,025,368	41,872,421
6011	(6) Printing service	4,953,996	4,323,276	5,156,289	4,711,820	3,773,457
6013	(A) IAB Reimbursement/recovery cost - Fund 682	-	-	-	-	1,481
6013	(6) Reimbursement/recovery cost	27,633,771	27,843,968	26,651,528	28,451,985	31,412,198
6015	(6) Leased facility	62,104,759	63,126,489	64,424,904	60,956,253	61,473,427
6017	(6) Sale of material, supplies, and services	792,091	655,026	588,218	646,191	496,592
6019	(6) Training	459,259	431,464	668,357	599,034	66,778
6021	(6) Computer services	30,753,047	32,349,562	37,043,025	37,691,418	40,835,010
6023	(6) Administration services	647,587	732,883	537,658	867,176	494,573
6025	(6) Flight operations services	542,252	86,447	282,306	273,466	204,018
6027	(6) Sale of manufactured products	20,192,629	18,619,178	22,131,780	20,375,048	15,210,421
6029	(6) Interagency receipts	34,431,497	33,691,602	34,030,155	31,060,817	35,564,890
6029	(C) Interagency receipts - Fund 881	634,586	-	-	-	-
6030	(6) Sampling &/or analysis	896,298	831,956	875,291	826,231	833,125
6031	(14) Redeposit of state funds	203,360	232,824	142,657	138,562	243,774
6033	(6) Permits	58,800	48,344	37,238	52,500	45,277
6034	(6) Registration fees	124,446	102,586	139,050	67,890	96,807
6035	(6) Taxes	7,653,994	8,380,299	8,188,913	8,202,365	8,004,451
6036	(6) Transcript fees	16,039	10,545	12,884	22,959	9,015
	Total Revenues	27,249,912,291	28,525,799,531	28,560,833,266	31,217,735,295	34,300,730,388

Fund Exclusions:

(A)	Lottery Funds - Fund 657 and 682	509,465,037	554,747,680	577,518,427	525,887,363	647,557,637
(B)	Alternative Care Trust Fund - Fund 905	8,587,096	12,600,617	13,213,445	14,590,048	14,748,614
(C)	Student Loan Funds - Funds 880 and 881	99,119,579	107,800,000	108,085,981	72,427,702	20,825,909
(D)	Pansy Johnson-Travis Memorial State Gardens Trust Fund - Fund 963	7,962	12,319	18,227	16,679	7,106
(E)	Division of Youth Services Child Benefits Fund - Fund 727	15,923	7,703	13,618	3	-
(F)	Veterans' Health and Care Fund - Fund 606	-	-	3,978,496	21,530,724	13,970,812

Revenue Source Exclusions:

(1)	Federal funds	10,747,909,704	11,362,716,108	11,388,424,592	14,665,289,758	14,554,828,280
(2)	Proposition C sales and use tax/interest	919,362,208	938,994,695	951,079,311	968,279,377	1,049,623,160
(3)	Proposition A gas tax and license fee increases	171,758,978	174,486,338	171,609,379	167,296,817	168,604,482
(4)	Bond sales	102,130,224	133,670,888	35,003,859	201,000,000	-
(5)	Refunds	759,450,467	783,587,704	795,682,569	814,571,885	838,799,688
(6)	Interagency sales and receipts	241,749,856	238,046,532	252,707,165	249,104,402	253,065,260
(7)	Soil and water sales and use tax/interest	47,077,261	48,195,693	48,787,855	49,558,126	53,606,005
(8)	Parks sales and use tax/interest	46,907,473	47,963,318	48,613,792	49,456,185	53,585,169
(9)	Redeposit of investment principal	1,123,588	1,608,437	-	1,163,000	-
(10)	Outlawed checks	9,341,755	8,039,816	9,398,263	9,955,197	20,856,430
(11)	Redeposit of loan principal	106,728,740	112,718,913	111,975,342	111,833,384	110,886,731
(12)	Bingo	1,752,399	1,453,961	1,544,378	1,397,534	902,629
(13)	Riverboat gambling	365,419,018	368,575,905	365,714,911	287,100,693	354,065,330
(14)	Redeposit of state funds	203,360	232,824	142,657	138,562	243,774
(15)	Loan proceeds	-	-	-	-	-
(16)	Conservation sales and use tax/interest	117,575,154	120,110,418	121,928,549	123,948,613	134,070,469
(17)	State employee expense reimbursement	89,368	1,470,191	61,203	37,471	20,133
(18)	Recovery costs	208,492,070	155,657,507	151,805,702	145,520,688	154,110,560
(19)	Cost reimbursements	161,166,756	174,820,986	155,413,039	259,784,850	214,555,955
(20)	Canceled checks	5,055,748	3,541,743	3,028,906	5,462,855	19,964,623
(21)	Local match	14,410,471	15,507,413	31,544,265	37,751,526	42,091,015

Appendix A

Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Schedule of Total State Revenue

Revenue Source Code	SAM II Revenues	Year Ended June 30,				
		2017	2018	2019	2020	2021
(22)	Proceeds of surplus property sales - Fund 710	2,889,940	3,498,193	2,160,442	1,679,375	2,227,537
(23)	DHSS program rebates	65,071,479	76,650,915	66,017,708	91,390,292	60,338,593
(24)	Amendment 3 revenue derived from highway users	569,855,828	580,237,026	568,526,419	568,456,377	509,210,133
(25)	Interest - federal	370	-	200	273	-
(26)	Suspense holding	-	58,298	40,014	(290,022)	152,212,397
Other Exclusions and Limits:						
	CMA interest payment to the federal government	12,274	220,155	494,665	885,764	442,007
	Agency remitted sales tax	213,462	253,441	236,987	193,446	131,791
	Abandoned funds claim payments	43,082,600	43,734,033	43,372,088	38,218,447	44,603,811
	Circuit courts escrow	-	2,506,078	2,241,863	2,391,089	24,093
	Debt offset escrow	-	13,876,494	12,588,483	17,766,076	15,732,099
	Total exclusions	15,326,026,148	16,087,602,342	16,042,972,800	19,503,794,559	19,505,912,232
	Total revenues after exclusions	11,923,886,143	12,438,197,189	12,517,860,466	11,713,940,736	14,794,818,156
	Less SAM II expenditure refunds (Appendix B)	(1,474,612,512)	(1,480,782,389)	(1,391,943,779)	(1,313,261,786)	(1,536,579,798)
	Add refundable tax credits:					
	Missouri Works	11,969,574	16,996,555	-	38,753,019	15,611,763
	BUILD	4,832,573	7,080,218	7,893,969	9,686,302	-
	Missouri Quality Jobs	30,145,802	25,388,581	23,535,191	7,814,728	3,919,781
	New Enhanced Enterprise Zone	3,350,388	3,228,601	2,599,274	1,563,307	-
	Self-employed Health Insurance	1,946,042	2,123,978	1,748,506	3,193,355	2,579,205
	Public Safety Officer Surviving Spouse, Residential Dwelling Accessibility, Sporting Event Credit, and Business Facility Credit	1,367,055	1,341,800	20,331,791	1,850,763	1,938,624
	Total State Revenue	\$ 10,502,885,065	11,013,574,533	11,182,025,418	10,463,540,424	13,282,287,731

Revenue amounts excluded from SAM II revenue amounts to arrive at Total State Revenue are discussed at Appendix C.

Appendix B

Review of Article X, Sections 16 Through 24,
 Constitution of Missouri
 Schedule of Expenditure Refunds

Object Code	SAM II Expenditure Refunds	Year Ended June 30,				
		2017	2018	2019	2020	2021
3200	Bond refunds	\$ 23,327,341	3,961,622	16,837,636	1,016,512	339,768
3206	Deposit and escrow refunds	48,096	83,042	29,773	47,537	18,337
3213	Tax credit debt offset	146,178	82,314	69,122	12,602	96,145
3215	Debt offset refunds	12,931,564	7,900,327	4,503,978	4,782,452	59,168
3218	Motor vehicle license fee refunds	1,318,516	394,301	422,322	533,014	585,404
3221	Driver's license fee refunds	38,925	37,582	48,911	35,107	40,641
3227	License and permit fee refunds	969,379	1,036,462	1,011,037	1,004,134	1,093,446
3230	Registration fee refunds	41,130	37,878	4,876	5,026	917
3233	Regulatory fee refunds	14,328	23,793	42,896	31,877	17,264
3236	Inspection fee refunds	54,007	45,159	57,762	53,231	50,107
3239	Miscellaneous fee refunds	463,144	407,726	369,017	295,908	826,089
3242	Sales refunds	5,824	3,443	6,109	3,344	4,677
3245	Lease and rentals refunds	4,673	3,738	2,358	12,206	9,811
3248	Medical services refunds	8,874,556	9,629,754	10,248,013	11,608,121	11,643,031
3251	Contributions refunds	597	-	-	-	-
3254	Federal refunds	481,514	230,293	523,553	419,387	3,895,939
3255	Financial institutions tax refunds	-	199	-	-	-
3257	Penalty and court award refunds	326	69	201	11	55
3260	Interagency billing refunds	-	-	-	(13)	-
3261	Receivable overpayment refunds	331,152	325,019	290,277	420,895	320,383
3267	Deferred revenue refunds	2,139,922	2,013,248	1,917,960	2,977,685	1,283,565
3268	Liability account refunds	-	-	1,735	-	-
3269	Other refunds	1,134,036	2,090,584	1,542,918	2,363,226	3,638,185
3272	Sales and use tax protested refunds	3,217	-	-	-	-
3281	County foreign insurance tax refunds	4,131,633	5,112,963	33,713,018	25,300,398	66,804,142
3287	Worker's compensation insurance tax refunds	267,358	51,801	250,912	410,982	142,460
3290	Worker's compensation 2nd injury insurance tax refunds	2,385	7,122	10,005	-	-
3291	Surplus lines insurance tax refund	32,302	119,999	54,246	44,997	90,228
3293	Cigarette tax refunds	38,557	385	15,941	21,004	27,800
3296	Tobacco products tax refunds	-	-	-	156	-
3299	Aviation fuel tax refunds	2,239	3,360	3,735	1,036	3,638
3302	Local Use Tax Refunds	-	-	145,000	41,145	-
3305	Special fuel (non-gas) tax refunds	17,609,769	17,597,075	16,476,400	18,925,543	19,343,037
3308	Fuel tax refunds	14,701,157	11,281,600	11,823,784	11,243,402	13,543,056
3311	Sales tax refunds	261	-	-	-	-
3317	General sales and use tax refunds	35,688,543	23,275,186	39,412,110	28,231,179	71,578,135
3326	Motor vehicle sales tax refunds	6,112,493	6,218,889	7,102,520	6,562,565	7,350,520
3329	Motor vehicle use tax refunds	2,791	697	2,151	42	63
3335	Boat tax refunds	4,070	3,005	3,220	2,296	3,409
3338	Individual tax refunds	1,080,740,622	1,128,602,275	983,316,541	968,408,708	1,127,470,528
3341	Senior citizens tax refunds	100,851,062	98,808,490	83,217,656	88,708,537	87,279,419
3344	Corporation tax refunds	159,007,587	161,392,989	178,463,586	139,737,534	119,020,431
3347	Franchise tax refunds	10,681	-	-	-	-
3350	Inheritance tax refunds	101,364	-	-	-	-
3356	Other tax refunds	2,979,213	-	2,500	-	-
	Total SAM II Expenditure Refunds	\$ 1,474,612,512	1,480,782,389	1,391,943,779	1,313,261,786	1,536,579,798

Review of Article X, Sections 16 Through 24, Constitution of Missouri

Appendix C

TSR Exclusions

Various revenue amounts are excluded from Statewide Accounting System for Missouri (SAM II) revenue amounts to arrive at Total State Revenue (TSR), as shown on Appendix A. These exclusions, which include certain funds, certain revenue types, and other exclusions and limits, are discussed below.

Excluded Funds

From the revenue amounts obtained from SAM II, certain funds are entirely excluded to arrive at TSR, as defined in Article X, Section 17(1), Missouri Constitution, as follows:

(A) Lottery Funds

In November 1984, the voters approved Article III, Section 39(b), Missouri Constitution, which authorized the creation of the Missouri State Lottery. This provision states that revenues produced from the conduct of a state lottery shall not be a part of TSR. Since the voters approved the state lottery, all revenue and expenditure refunds related to the state lottery are excluded. Beginning in fiscal year 2017, lottery proceeds are deposited in the State Lottery Fund. In prior fiscal years, they were deposited in the Lottery Enterprise Fund.

(B) Alternative Care Trust Fund

The Alternative Care Trust Fund was established in 1989 under Section 210.560, RSMo. The Department of Social Services uses this fund to account for funds held in trust for the benefit of children who have been placed in the legal custody of the state. The Department of Corrections, Department of Mental Health, and the Missouri Veterans Commission hold funds in trust for inmates and patients. Funds held in trust are not state funds since the funds remain the property of the individual. Since the Alternative Care Trust Fund does not account for state funds, it is excluded.

(C) Student Loan Funds

Federal legislation passed in 1997 made changes in the accounting required for federal education loans. Starting in federal fiscal year 1998, the federal government considers all monies in these funds as property of the federal government or guaranty agency. As a result, the state excludes the two student loan funds held in trust.

(D) Pansy Johnson-Travis Memorial State Gardens Trust Fund

The state received an endowment in 1987 for the purpose of establishing a memorial state garden. The state is to invest the endowment for 100 years before using the funds to establish the memorial garden. Since the funds cannot be appropriated until 2087, the revenue is excluded from TSR.

(E) Division of Youth Services Child Benefits Fund

The Division of Youth Services (DYS) Child Benefits Fund was administratively created to account for payments from the Social Security Administration held in trust for the benefit of youth in the DYS custody. Funds held in trust are not deemed to be state funds, and are therefore excluded. This fund was added as an excluded fund in fiscal year 2016. In prior years, most of the fund revenues were excluded as federal funds.



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Appendix C

-
- (F) Veterans' Health and Care Fund
- In November 2018, the voters approved Article XIV, Section 1.4, Missouri Constitution, which authorized the creation of the Missouri Veterans' Health and Care Fund. The fund is used to account for various taxes and fees also authorized by that section for the regulation of medical marijuana licensing and distribution. Since voters directly approved these taxes and fees, the fund is excluded from TSR.
- Excluded Revenues**
- From the revenue amounts obtained from SAM II, certain types of revenues are excluded to arrive at TSR, as defined in Article X, Section 17(1), Missouri Constitution, as follows:
- (1) Federal Funds
- Article X, Section 17, Missouri Constitution, specifically excludes federal funds.
- (2) Proposition C Sales and Use Tax/Interest
- In November 1982, the voters approved Proposition C, which increased the state sales and use tax by 1 percent. Since Proposition C received direct voter approval as provided in Article X, Section 16, Missouri Constitution, the proceeds from the additional 1 percent sales and use tax, including any interest earned on the investment of such taxes, are excluded.
- (3) Proposition A Gas Tax and License Fee Increases
- In April 1987, the voters approved Proposition A, which increased the motor fuel tax by 4 cents per gallon and increased the annual registration fee for certain motor vehicles, effective July 1, 1987. Since the increase in tax and fees received direct voter approval, these revenues are excluded. Also, see item (24).
- (4) Bond Sales
- Attorney General Opinion 22-1982 concluded that proceeds of the state's general obligation bonds were not to be included in TSR.
- (5) Refunds
- Refunds received due to the overpayment of obligations by the state, as identified by certain revenue source codes, are excluded. Refunds also include cost recoveries and prescription drug rebates received through the Medicaid and Children's Health Insurance programs.
- (6) Interagency Sales and Receipts
- Since interagency transactions do not generate additional revenue for the state as a whole, interagency sales and receipts, as identified by certain revenue source codes, are excluded.
- (7) Soil and Water Sales and Use Tax/Interest
and
(8) Parks Sales and Use Tax/Interest
- In August 1984, the voters approved a one-tenth of 1 percent sales tax for soil and water conservation and state parks. Article IV, Section 47(c), Missouri Constitution, states that the additional revenue provided by the tax shall not be part of TSR. Since the voters approved the sales tax, the sales tax and any interest earned on the investment of the balance in these funds are excluded.
- (9) Redeposit of Investment Principal
- The redeposit of investment principal is excluded.



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Appendix C

-
- (10) Outlawed Checks Outlawed checks (issued checks not cashed by the payee within the time allowed) are redeposited in the state treasury and are excluded.
- (11) Redeposit of Loan Principal Redeposits of loan principal are excluded.
- (12) Bingo Tax The August 1992 amendment to Article III, Section 39(d), Missouri Constitution, related to gaming activities also applies to bingo games, in that all state revenues derived from the conduct of gaming activities shall be appropriated beginning July 1, 1993, solely for public education and shall not be included in TSR. Section 313.007, RSMo, requires the bingo tax to be deposited in the Bingo Proceeds for Education Fund. The bingo tax, certain fees, and the interest earned on the investment of the fund are excluded from TSR.
- (13) Riverboat Gambling and
Other Gaming Proceeds In August 1992, voters approved an amendment to Article III, Section 39(d), Missouri Constitution, that requires all state gaming revenues be appropriated for public education and excludes these revenues from TSR.
- In 1993, the state enacted Senate Bills 10 and 11. This comprehensive gaming legislation established riverboat gaming in the state. The legislation repealed House Bill (HB) 149 related to riverboat gaming, which had been enacted by voters as Proposition A in November 1992.
- Under Senate Bills 10 and 11, the state imposed a 20 percent tax on adjusted gross receipts from gambling games. In November 2008, the voters approved increasing the tax to 21 percent. The state treats 90 percent of this revenue as state gaming revenues under Article III, Section 39(d), Missouri Constitution, and earmarks the revenues to the Gaming Proceeds for Education Fund. The remaining 10 percent of this revenue is allocated to the home dock city or county. Under Article III, Section 39(d), Missouri Constitution, the 90 percent portion of the adjusted gross receipts tax is exempted from TSR. The remaining 10 percent portion of the adjusted gross receipts tax is also excluded from TSR because these funds are distributed by the Department of Revenue without deposit in the state treasury and without appropriation.
- Under Senate Bills 10 and 11, the legislature also established a Gaming Commission Fund in the state treasury and authorized gaming commission license fees, penalties, administrative fees, reimbursements, and admission fees to be deposited in this fund and expended pursuant to state appropriation for various purposes.
- On November 24, 1998, the Missouri Court of Appeals, Western District, entered its final decision in *Kelly v. Hanson*, 984 S.W. 2d 540 (Mo. App. W.D. 1998). The Missouri Court of Appeals, Western District, held that revenue from the \$1 portion of the state-imposed \$2 admission fee payable to the state is excluded from TSR, while the revenue from the payments to the



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Appendix C

state to recoup public safety and regulatory enforcement costs is included in TSR. The remaining \$1 portion of the \$2 admission fee is also excluded from TSR because these funds are distributed by the Department of Revenue without deposit in the state treasury and without appropriation.

In 2016, the state enacted HB 1941 that requires licensed fantasy sports contest operators to pay an annual operation fee equal to 11.5 percent of the operator's net revenue from the previous calendar year. These revenues are deposited in the Gaming Proceeds for Education Fund. Section 313.822, RSMo, provides all monies deposited in the Gaming Proceeds for Education Fund are to be treated as proceeds of river boat gambling. Under Article III, Section 39(d), Missouri Constitution, these annual operation fees are excluded from TSR.

(14) Redeposit of State Funds

The redeposit of state funds for which a state expenditure was originally incurred, such as from closing a petty cash fund and returning the funds to the state treasury, is excluded.

(15) Loan Proceeds

The state periodically receives loans or advancements from the federal government, local governments, or private sources, to finance the acceleration of state projects. Since the loans must be repaid in the future, they are excluded.

(16) Conservation Sales and Use
Tax/Interest

In *Conservation Federation of Missouri v. Richard Hanson*, 994 S.W. 2d 27 (Mo. Banc. 1999), the Supreme Court held that the revenue derived from the one-eighth of 1 percent conservation sales tax, and any interest earned on the investment of these funds, are excluded.

(17) State Employee Expense
Reimbursement

The state receives reimbursement from private individuals, firms, partnerships, corporations, etc., for state employee expenses incurred in providing testimony in a court of law, for which the employee has already been reimbursed by a state expense account. These reimbursements are excluded.

(18) Recovery Costs

Monies received from others for costs incurred by the state or to be incurred by the state are excluded. Monies received from tobacco companies under the Tobacco Master Settlement Agreement are included in the recovery costs exclusion. See Tobacco Master Settlement Agreement Proceeds section. Also, see item (19).

(19) Cost Reimbursements

Monies received from other governments for reimbursements of costs incurred by the state are excluded.

Regarding items (18) and (19), the state has excluded from TSR receipts for cost reimbursements since fiscal year 1982 and receipts for recovery costs since fiscal year 1988. Although the constitution does not specifically



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Appendix C

mention cost reimbursements and recovery costs and they have not been the subject of a court decision, we have agreed with such exclusions because from an accounting standpoint, they would not be considered revenue.

- (20) Canceled Checks Receipts derived from the redeposit of state checks that have been canceled are excluded.
- (21) Local Match Local governments provided funds to the state to use as a local match to qualify for federal or state funding. Since these funds are not state funds, they are excluded.
- (22) Proceeds of Surplus Property Sales The proceeds from some sales of surplus property are excluded. Although the constitution does not specifically mention proceeds of surplus property sales and they have not been the subject of a court decision, we have agreed with such exclusions because from an accounting standpoint, they would not be considered revenue.
- (23) DHSS Program Rebates The Department of Health and Senior Services (DHSS) receives rebates through various federal programs, including the Special Supplemental Nutrition Program for Women, Infants, and Children and the HIV Care Formula Grants. These rebates are related to purchases made with federal funds and are therefore excluded.
- (24) Amendment 3 Revenue Derived From Highway Users In November 2004, the voters approved an amendment to Article IV, Sections 29 and 30(a) through 30(c) and added Section 30(d), Missouri Constitution, effective July 1, 2005.
- Section 30(a)(4) provides for the apportionment and distribution of net proceeds of motor fuel tax. This section further provides that, "The net proceeds of fuel taxes apportioned, distributed and deposited under this section to the state road fund, counties, cities, towns and villages shall not be included within the definition of 'total state revenues' . . ."
- Section 30(b) provides for the use and distribution of revenue derived from highway users as an incident to their use or right to use the highways of the state (including all state license fees and taxes on motor vehicles, trailers and motor vehicle fuels and excepting sales tax on motor vehicles and trailers which are not distributed to the state road fund). This section further provides that, "The moneys apportioned or distributed under this section to the state road fund, the state transportation fund, the state road bond fund, counties, cities, towns or villages shall not be included within the definition of 'total state revenues' . . ."
- As a result, motor vehicle sales tax and special fuel non-gas tax, and fees from motor vehicle licenses or permits, interstate transportation licenses or permits, driver's licenses or permits, overdimension/overweight permits, other



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Appendix C

licenses and permits, and non-motor fuel decals credited to the State Road Fund, State Road Bond Fund, and/or State Transportation Fund are excluded from TSR.

The increase in interstate transportation license or permits for certain motor vehicles excluded under this section were previously excluded and, as a result, have no impact on TSR. (See item (3))

Sections 29, 30(c), and 30(d) have no Hancock implications.

(25) Interest - Federal

Interest assessed and received on advances made to the state by the federal government. Since the interest is due to the federal government, it is excluded from TSR.

(26) Suspense Holding

The collection of unidentified funds for both state and non-state entities. Since these monies have not been identified, they are excluded from TSR.

Other Exclusions and
Limits

Other exclusions and limits have been considered to arrive at TSR, as follows:

Cash Management Improvement
Act (CMIA)

The state has to enter into an agreement with the federal government that governs the timing of when the state can obtain federal grant monies. If the state holds federal funds longer than needed, the state has to reimburse the federal government for interest earnings. Since the interest was earned on federal funds and has to be returned to the federal government, it is excluded from TSR.

Agency Remitted Sales Tax

Some state agencies sell goods or services to the public and collect sales tax. To avoid counting the same receipts in TSR twice, the sales tax remitted by state agencies to the Department of Revenue is excluded from TSR.

Abandoned Funds Claim
Payments

Under Section 447.543, RSMo, the state receives abandoned funds from various sources (banks, businesses, insurance companies, etc.). These funds are placed in the state Abandoned Fund Account. The rightful owner may receive these funds if properly claimed. The state includes the receipts in TSR. Starting in fiscal year 1998, the state excludes from TSR amounts paid to the rightful owner.

Circuit Courts Escrow and Debt
Offset Escrow

Under Section 488.5028, RSMo, the Department of Revenue and State Lottery Commission make setoffs of income tax refunds and lottery prize payouts, respectively, for amounts owed to circuit courts. Similarly, under Section 143.784, RSMo, the Department of Revenue makes setoffs of income tax refunds for amounts due to state agencies. Amounts setoff under both provisions are placed in escrow accounts until any review hearings are held and the matter is resolved. As a result, this revenue is not included in TSR.



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Appendix C

Expenditure Refunds

Under Article X, Section 17(1), Missouri Constitution, TSR shall exclude the amount of any credits based on actual tax liabilities. Refunds disbursed due to the excess collection by the state of liabilities owed the state, largely tax refunds, as identified by certain expenditure object codes are excluded. The method used to determine expenditure refunds is not specified in the amendment. Although the OA-BP initially used the appropriation basis to determine expenditures refunds, during fiscal year 1984, the OA-BP changed to the cash basis. In *Kelly v. Hanson*, 959 S.W.2d 107 (Mo. Banc 1997), the Supreme Court held that a cash basis of accounting should be used to determine compliance with the Hancock Amendment. A schedule of expenditure refunds is included at Appendix B.

Tobacco Master Settlement
Agreement Proceeds

The OA-BP excluded \$138,571,552 received from tobacco companies during fiscal year 2021. The Master Settlement Agreement was entered into effective November 23, 1998, between the major cigarette manufacturers and the states' Attorneys General. Missouri received its first payments under the settlement agreement during fiscal year 2001 and future payments from tobacco companies extend in perpetuity. The payment received in 2001 included amounts under the settlement agreement for 1998, 2000, and 2001. The settlement agreement did not require a payment for 1999. Payments for fiscal years 2001 through 2021 were as follows:

Fiscal Year	Amount
2001	\$ 338,230,653
2002	172,679,543
2003	166,895,179
2004	142,829,966
2005	144,964,644
2006	133,078,222
2007	139,292,616
2008	153,277,453
2009	168,066,958
2010	140,318,927
2011	132,631,552
2012	135,246,224
2013	135,166,246
2014	66,085,418
2015	132,261,643
2016	123,645,603
2017	191,261,135
2018	138,311,530
2019	134,225,943
2020	129,544,993
2021	138,571,552



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Appendix C

The amounts received were coded in the state's accounting system to revenue source code 1806 - recovery costs, which is excluded from TSR. Recovery costs are defined under revenue source code 1806 as, "*all money recovered from others for costs incurred by the state or to be incurred by the state.*" The OA-BP has concluded these receipts should be excluded from TSR because the amounts represent a recovery of health care costs previously incurred or to be incurred by the state attributable to smoking.

Public information was not readily available to determine if the amounts recovered from the tobacco companies under the master settlement agreement were more or less than the health care costs incurred. For our fiscal year 2001 report, we reviewed three extensive research projects conducted by experts. We limited our analysis to Medicaid costs incurred in fiscal years 1998 through 2001. We did not consider Medicaid costs prior to fiscal year 1998. In addition, we did not consider other costs incurred by the state, such as employee health care costs attributable to smoking. These research projects showed that Medicaid costs attributable to smoking were higher than the amount the state received from the tobacco companies under the settlement agreement. As a result, in our 2001 report we concluded it was proper for the OA-BP to exclude the amounts received from the tobacco companies as a recovery cost.

A study, "Tobacco Damages to the State of Missouri" by Glenn W. Harrison, was commissioned by the Missouri Attorney General's Office for use in a lawsuit against tobacco companies filed May 12, 1997. This lawsuit was dropped because Missouri joined a consortium of states in December 1998, in the Master Settlement Agreement with the tobacco companies. As a result, the Harrison study was not fully completed. However, the draft report provided an estimate of Medicaid costs attributable to smoking for 1970 through 2007 and an estimate of state employee health care costs attributable to smoking for 1970 through 1997. This study estimates that state costs attributable to smoking were higher than the amount the state received. OA officials could not locate any current studies, but they believe continued exclusion is reasonable.

Federal Reimbursement
Allowance and Nursing Facility
Reimbursement Allowance

The Federal Reimbursement Allowance and the Nursing Facility Reimbursement Allowance tax imposed by the state to pay the state's share of the costs of the Medicaid program when collected by an offset against Medicaid claims, is not directly deposited in the state treasury. As a result, this revenue is not included in TSR.

Appendix D

Review of Article X, Sections 16 Through 24,
 Constitution of Missouri
 Schedule of SAM II Revenues - Largest 5-Year Cumulative Revenue Types

Revenue Source		Year Ended June 30,					5-Year	Percentage	Cumulative
Code	Type of Revenue	2017	2018	2019	2020	2021	Total	Percentage	of Total
1536	US Department of Health and Human Services	\$ 7,595,549,648	8,045,420,770	8,183,022,147	9,103,810,672	9,665,372,089	42,593,175,326	28.42%	28.42%
1022	Individual income tax	7,331,004,488	7,737,588,497	7,654,451,494	6,958,777,570	8,930,181,581	38,612,003,630	25.77%	54.19%
1001	Sales and use tax	2,143,671,908	2,197,128,210	2,236,491,091	2,273,584,127	2,424,264,621	11,275,139,957	7.52%	61.71%
1524	US Department of Transportation	921,311,289	1,014,416,571	964,603,792	1,029,971,801	1,348,590,993	5,278,894,446	3.52%	65.24%
1013	Proposition C sales and use tax	918,927,877	938,175,451	949,839,137	966,614,685	1,049,142,733	4,822,699,883	3.22%	68.45%
1522	US Department of Education	718,547,280	728,837,665	704,746,955	772,497,006	1,034,087,113	3,958,716,019	2.64%	71.10%
1717	Medicare - Medicaid refunds	745,882,821	769,637,896	782,649,205	793,013,285	823,648,251	3,914,831,458	2.61%	73.71%
1060	Motor vehicle fuel tax	734,683,791	728,500,058	736,513,579	718,425,795	708,737,534	3,626,860,757	2.42%	76.13%
1332	Lottery ticket sales - Fund 682	506,939,548	550,136,435	574,457,578	519,018,966	637,654,846	2,788,207,373	1.86%	77.99%
1510	US Department of Agriculture	514,408,963	508,032,007	511,845,041	503,611,906	674,692,911	2,712,590,828	1.81%	79.80%
1026	Corporate income tax	432,357,927	459,482,248	524,941,269	464,568,224	798,041,088	2,679,390,756	1.79%	81.59%
1546	US Department of Treasury	121,807	-	-	2,083,701,914	457,369,819	2,541,193,540	1.70%	83.28%
1420	Medicaid - community based	275,410,223	389,406,224	386,380,675	433,514,434	453,616,181	1,938,327,737	1.29%	84.58%
1009	Motor vehicle sales tax	322,733,522	328,124,026	320,396,627	322,932,631	399,397,380	1,693,584,186	1.13%	85.71%
1076	Gaming commission gross receipts tax	324,262,046	328,396,438	327,393,773	258,699,168	325,963,707	1,564,715,132	1.04%	86.75%
1033	County foreign insurance tax	280,592,925	310,095,430	293,426,981	293,622,191	303,722,106	1,481,459,633	0.99%	87.74%
1106	Motor vehicle licenses or permits	191,696,459	193,840,946	198,970,941	195,806,851	218,656,625	998,971,822	0.67%	88.41%
1814	Cost reimbursements - local/other	140,007,166	160,875,904	147,183,665	223,557,942	203,135,732	874,760,409	0.58%	88.99%
1806	Recovery costs	208,553,784	155,657,507	151,805,702	145,520,688	154,117,044	815,654,725	0.54%	89.53%
1011	Conservation sales and use tax	117,077,413	119,568,141	120,934,964	123,010,768	133,764,426	614,355,712	0.41%	89.94%
1520	US Department of Labor	123,241,053	109,450,198	122,957,840	102,964,876	137,768,876	596,382,843	0.40%	90.34%
1626	Court awards	23,175,458	19,228,331	15,085,967	21,798,763	493,040,550	572,329,069	0.38%	90.72%
1828	Redeposit of loan principal	97,881,344	105,777,957	105,666,580	105,774,350	104,841,201	519,941,432	0.35%	91.07%
1534	Federal Emergency Management Agency	80,291,635	77,200,265	54,783,155	71,343,933	230,030,786	513,649,774	0.34%	91.41%
1039	Worker's compensation insurance tax - second injury	101,791,431	102,703,123	99,505,372	96,723,338	79,869,463	480,592,727	0.32%	91.73%
1636	Unclaimed properties	96,044,838	98,968,823	97,610,441	85,468,078	99,282,273	477,374,453	0.32%	92.05%
1305	Bond sales proceeds	102,130,224	133,670,887	35,003,859	201,000,000	-	471,804,970	0.31%	92.37%
1108	Interstate transportation licenses or permits	76,619,858	82,870,896	86,689,646	83,861,822	93,452,191	423,494,413	0.28%	92.65%
1089	Pharmacy reimbursement allowance	87,380,822	108,168,401	93,338,044	30,235,797	103,900,606	423,023,670	0.28%	92.93%
1530	US Environmental Protection Agency	92,033,621	85,456,503	58,136,507	88,952,390	67,517,176	392,096,197	0.26%	93.19%
1528	US Veterans Administration	74,619,431	82,501,384	76,818,403	82,787,035	66,101,644	382,827,897	0.26%	93.45%
1057	Cigarette tax	79,873,777	75,939,169	72,927,231	72,998,919	72,200,590	373,939,686	0.25%	93.70%
1418	Medicaid	80,000,126	79,351,290	76,018,593	70,575,382	66,692,768	372,638,159	0.25%	93.95%
1834	Rebates	66,427,711	78,149,910	67,899,300	93,286,598	62,245,519	368,009,038	0.25%	94.19%
6015	Leased facility	62,104,759	63,126,489	64,424,904	60,956,252	61,473,427	312,085,831	0.21%	94.40%
1603	U.S./agency securities interest	26,974,579	46,398,605	74,832,550	77,761,424	35,531,264	261,498,422	0.17%	94.58%
1003	Parks sales and use tax	46,830,973	47,830,741	48,374,039	49,203,710	53,504,858	245,744,321	0.16%	94.74%
1005	Soil and water sales and use tax	46,830,977	47,830,649	48,373,824	49,203,731	53,504,880	245,744,061	0.16%	94.90%
1549	Miscellaneous federal revenues	39,415,516	43,310,397	44,728,057	55,560,377	58,852,371	241,866,718	0.16%	95.07%
1540	US Social Security Administration	49,273,042	47,114,295	46,841,466	48,828,172	49,313,469	241,370,444	0.16%	95.23%
1514	US Department of Housing and Urban Development	47,220,963	55,239,661	40,029,975	35,620,200	59,242,773	237,353,572	0.16%	95.39%
1842	Loan repayment	59,539,899	46,011,380	54,192,647	48,366,853	17,686,227	225,797,006	0.15%	95.54%
1512	US Department of Defense	33,598,338	39,111,801	37,466,470	46,098,484	40,361,119	196,636,212	0.13%	95.67%
6009	Telephone billing	38,207,119	33,736,326	38,077,517	40,025,368	41,872,421	191,918,751	0.13%	95.80%
1041	Excess lines of insurance tax	33,455,598	34,308,445	35,890,349	39,047,573	47,503,916	190,205,881	0.13%	95.92%
1250	Collection fees	32,330,843	34,973,528	37,017,947	37,972,021	39,649,517	181,943,856	0.12%	96.04%
1813	Cost reimbursements - state	31,776,465	35,812,952	29,697,994	54,951,364	28,463,311	180,702,086	0.12%	96.16%
1252	Admission fees	42,421,150	41,204,836	38,939,356	29,606,636	27,724,165	179,896,143	0.12%	96.28%

Appendix D

Review of Article X, Sections 16 Through 24,
 Constitution of Missouri
 Schedule of SAM II Revenues - Largest 5-Year Cumulative Revenue Types

Revenue Source		Year Ended June 30,					5-Year	Percentage	Cumulative
Code	Type of Revenue	2017	2018	2019	2020	2021	Total	of Total	
6021	Computer services	30,753,047	32,349,562	37,043,025	37,691,418	40,835,010	178,672,062	0.12%	96.40%
1516	US Department of Interior	32,053,401	32,848,237	33,968,755	36,897,228	33,895,420	169,663,041	0.11%	96.52%
6029	Interagency receipts	35,066,083	33,691,602	34,030,155	31,060,817	35,564,890	169,413,547	0.11%	96.63%
1126	Hunting and fishing licenses and commission permits	31,988,432	32,628,927	31,809,260	33,422,911	39,515,434	169,364,964	0.11%	96.74%
1080	Real and personal property tax	28,830,339	29,703,452	31,102,787	33,198,922	34,929,745	157,765,245	0.11%	96.85%
1264	Court fees	33,635,353	32,990,320	31,876,520	29,055,384	25,832,244	153,389,821	0.10%	96.95%
1518	US Department of Justice	4,430,759	4,112,224	40,216,518	45,873,125	57,199,125	151,831,751	0.10%	97.05%
1090	Federal reimbursement allowance	15,567,989	26,077,730	21,750,434	25,829,333	57,567,593	146,793,079	0.10%	97.15%
1100	Professional licenses or permits	28,140,106	24,242,068	30,634,356	27,178,359	34,755,697	144,950,586	0.10%	97.25%
6013	Reimbursement/recovery cost	27,633,771	27,843,968	26,651,528	28,451,985	31,413,679	141,994,931	0.09%	97.34%
1811	Local match	14,410,471	15,507,413	31,544,265	37,751,526	42,091,015	141,304,690	0.09%	97.44%
1053	Liquor tax	24,012,395	25,088,295	25,892,501	27,653,139	32,128,355	134,774,685	0.09%	97.53%
1059	Tobacco product tax	20,516,652	21,468,711	21,938,400	23,761,321	27,216,892	114,901,976	0.08%	97.60%
1436	Room and care	26,946,999	25,026,869	22,258,611	21,135,047	16,140,932	111,508,458	0.07%	97.68%
1560	Federal pass-through grants	31,442,608	14,579,015	18,223,873	25,152,950	15,279,018	104,677,464	0.07%	97.75%
1162	Filing fees	19,096,824	19,153,508	19,777,511	20,189,821	21,402,706	99,620,370	0.07%	97.81%
6027	Sale of manufactured products	20,192,629	18,619,178	22,131,780	20,375,048	15,210,421	96,529,056	0.06%	97.88%
1188	Public utilities fees	19,936,400	19,627,829	19,494,691	17,978,489	19,056,119	96,093,528	0.06%	97.94%
1557	American Recovery and Reinvestment Act	37,522,104	29,773,379	11,630,405	7,191,849	9,882,134	95,999,871	0.06%	98.01%
1335	CANTEEN SALES			37,504,377	26,954,394	28,714,625	93,173,396	0.06%	98.07%
1088	Nursing facility reimbursement allowance	19,522,237	18,238,114	17,955,464	18,048,831	16,798,968	90,563,614	0.06%	98.13%
1858	Other miscellaneous receipts - state	19,506,370	16,279,375	16,158,389	19,562,782	17,867,749	89,374,665	0.06%	98.19%
1037	Worker's compensation insurance tax	16,720,052	17,416,920	16,976,319	17,217,104	16,846,189	85,176,584	0.06%	98.24%
1110	Driver's licenses or permits	13,754,180	15,544,741	14,612,104	12,671,959	15,810,919	72,393,903	0.05%	98.29%
1152	Motorboat fees	12,687,392	12,562,562	12,224,132	13,670,726	17,981,893	69,126,705	0.05%	98.34%
1198	Transport load fees	11,633,855	11,529,928	13,238,787	16,000,429	15,960,933	68,363,932	0.05%	98.38%
1206	Solid waste disposal fees	12,282,791	12,831,002	12,953,236	13,216,184	14,678,651	65,961,864	0.04%	98.43%
1610	Interest on loans	3,991,978	5,137,467	5,475,074	6,921,579	42,472,890	63,998,988	0.04%	98.47%
1624	Settlements	11,865,632	4,991,118	13,216,473	6,200,832	27,547,533	63,821,588	0.04%	98.51%
1169	Other registration fees	11,926,930	12,158,837	12,429,855	13,260,705	13,899,303	63,675,630	0.04%	98.56%
1303	Other fees	12,192,455	10,500,051	13,908,822	12,381,156	11,513,924	60,496,408	0.04%	98.60%
1302	Criminal records check fees	11,578,987	11,134,370	12,918,735	12,403,646	11,505,047	59,540,785	0.04%	98.64%
1328	Sales of fixed assets - control	16,771,373	10,326,660	11,440,310	10,798,936	9,586,445	58,923,724	0.04%	98.68%
1822	Outlawed checks	9,367,114	8,047,892	9,417,971	9,983,930	20,870,919	57,687,826	0.04%	98.71%
1266	Financial institutions examination fees	11,444,946	11,138,716	11,659,106	11,517,987	11,638,758	57,399,513	0.04%	98.75%
1621	Penalties	10,477,035	13,339,235	11,519,332	10,976,722	11,009,150	57,321,474	0.04%	98.79%
1132	Overdimension/overweight permits - Amendment 3	9,377,774	9,565,985	9,774,441	11,350,602	11,813,438	51,882,240	0.03%	98.83%
1860	Other miscellaneous receipts - local/other	4,262,180	5,673,943	10,136,333	10,254,056	19,440,019	49,766,531	0.03%	98.86%
6007	Mail/freight services	9,605,392	9,291,754	9,789,843	10,798,189	10,204,399	49,689,577	0.03%	98.89%
1094	Ambulance service reimbursement allowance	9,781,742	11,366,127	10,637,791	9,078,330	2,175,594	43,039,584	0.03%	98.92%

Appendix D

Review of Article X, Sections 16 Through 24,
 Constitution of Missouri
 Schedule of SAM II Revenues - Largest 5-Year Cumulative Revenue Types

Revenue Source		Year Ended June 30,					5-Year	Percentage	Cumulative Percentage of Total
Code	Type of Revenue	2017	2018	2019	2020	2021	Total		
1295	Intervention fees	7,414,914	8,028,733	8,573,586	8,305,511	9,464,786	41,787,530	0.03%	98.95%
1220	Lab fees	7,957,512	8,623,532	8,409,131	8,132,137	8,368,059	41,490,371	0.03%	98.98%
6035	Taxes	7,653,994	8,380,299	8,188,913	8,202,365	8,004,451	40,430,022	0.03%	99.00%
1262	Loan administration fees	9,385,819	8,484,187	7,418,830	7,097,738	6,759,655	39,146,229	0.03%	99.03%
1551	County mental health programs	12,412,049	8,557,588	7,206,115	6,009,959	4,907,653	39,093,364	0.03%	99.06%
	All other revenue source codes	288,928,791	272,550,442	253,731,773	311,635,764	289,187,868	1,416,034,638	0.94%	100.00%
	Total Revenues	\$ 27,249,912,291	28,525,799,531	28,560,833,266	31,217,735,295	34,300,730,388	149,855,010,771		

Review of Article X, Sections 16 Through 24, Constitution of Missouri Appendix E

Article X, Sections 16 through 24, Constitution of Missouri (Adopted November 4, 1980, Amended April 2, 1996)

TAXATION

Section 16. Taxes and state spending to be limited--state to support certain local activities--emergency spending and bond payments to be authorized. Property taxes and other local taxes and state taxation and spending may not be increased above the limitations specified herein without direct voter approval as provided by this constitution. The state is prohibited from requiring any new or expanded activities by counties and other political subdivisions without full state financing, or from shifting the tax burden to counties and other political subdivisions. A provision for emergency conditions is established and the repayment of voter approved bonded indebtedness is guaranteed. Implementation of this section is specified in sections 17 through 24, inclusive of this article.

Section 17. Definitions. As used in sections 16 through 24 of Article X:

(1) **"Total state revenues"** includes all general and special revenues, license and fees, excluding federal funds, as defined in the budget message of the governor for fiscal year 1980-1981. Total state revenues shall exclude the amount of any credits based on actual tax liabilities or the imputed tax components of rental payments, but shall include the amount of any credits not related to actual tax liabilities.

(2) **"Personal income of Missouri"** is the total income received by persons in Missouri from all sources, as defined and officially reported by the United States Department of Commerce or its successor agency.

(3) **"General price level"** means the Consumer Price Index for All Urban Consumers for the United States, or its successor publications, as defined and officially reported by the United States Department of Labor, or its successor agency.

Section 18. Limitation on taxes which may be imposed by general assembly--exclusions--refund of excess revenue--adjustments authorized.

(a) There is hereby established a limit on the total amount of taxes which may be imposed by the general assembly in any fiscal year on the taxpayers of this state. Effective with fiscal year 1981-1982, and for each fiscal year thereafter, the general assembly shall not impose taxes of any kind which, together with all other revenues of the state, federal funds excluded, exceed the revenue limit established in this section. The revenue limit shall be calculated for each fiscal year and shall be equal to the product of the ratio of total state revenues in fiscal year 1980-1981 divided by the personal income of Missouri in calendar year 1979 multiplied by the personal income of Missouri in either the calendar year prior to the calendar year in which appropriations for the



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Appendix E

fiscal year for which the calculation is being made, or the average of personal income of Missouri in the previous three calendar years, whichever is greater.

(b) For any fiscal year in the event that total state revenues exceed the revenue limit established in this section by one percent or more, the excess revenues shall be refunded pro rata based on the liability reported on the Missouri state income tax (or its successor tax or taxes) annual returns filed following the close of such fiscal year. If the excess is less than one percent, this excess shall be transferred to the general revenue fund.

(c) The revenue limitation established in this section shall not apply to taxes imposed for the payment of principal and interest on bonds, approved by the voters and authorized under the provisions of this constitution.

(d) If responsibility for funding a program or programs is transferred from one level of government to another, as a consequence of constitutional amendment, the state revenue and spending limits may be adjusted to accommodate such change, provided that the total revenue authorized for collection by both state and local governments does not exceed that amount which would have been authorized without such change.

(e). Voter approval required for taxes or fees, when, exceptions--definitions--compliance procedure, remedies.¹

1. In addition to the revenue limit imposed by section 18 of this article, the general assembly in any fiscal year shall not increase taxes or fees without voter approval that in total produce new annual revenues greater than either fifty million dollars adjusted annually by the percentage change in the personal income of Missouri for the second previous fiscal year, or one percent of total state revenues for the second fiscal year prior to the general assembly's action, whichever is less. In the event that an individual or series of tax or fee increases exceed the ceiling established in this subsection, the taxes or fees shall be submitted by the general assembly to a public vote starting with the largest increase in the given year, and including all increases in descending order, until the aggregate of the remaining increases and decreases is less than the ceiling provided in this subsection.

2. The term "new annual revenues" means the net increase in annual revenues produced by the total of all tax or fee increases enacted by the general assembly in a fiscal year, less applicable refunds and less all contemporaneously occurring tax or fee reductions in that same fiscal year, and shall not include interest earnings on the proceeds of the tax or fee increase. For purposes of this calculation, "enacted by the general assembly"

¹ The 1996 amendment added section 18(e).



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Appendix E

shall include any and all bills that are truly agreed to and finally passed within that fiscal year, except bills vetoed by the governor and not overridden by the general assembly. Each individual tax or fee increase shall be measured by the estimated new annual revenues collected during the first fiscal year that it is fully effective. The term "increase taxes or fees" means any law or laws passed by the general assembly after May 2, 1996, that increase the rate of an existing tax or fee, impose a new tax or fee, or broaden the scope of a tax or fee to include additional class of property, activity, or income, but shall not include the extension of an existing tax or fee which was set to expire.

3. In the event of an emergency, the general assembly may increase taxes, licenses or fees for one year beyond the limit in this subsection under the same procedure specified in section 19 of this article.

4. Compliance with the limit in this section shall be measured by calculating the aggregate actual new annual revenues produced in the first fiscal year that each individual tax or fee change is fully effective.

5. Any taxpayer or statewide elected official may bring an action under the provisions of section 23 of this article to enforce compliance with the provisions of this section. The Missouri supreme court shall have original jurisdiction to hear any challenge brought by any statewide elected official to enforce this section. In such enforcement actions, the court shall invalidate the taxes and fees which should have received a public vote as defined in subsection 1 of this section. The court shall order remedies of the amount of revenue collected in excess of the limit in this subsection as the court finds appropriate in order to allow such excess amounts to be refunded or to reduce taxes and/or fees in the future to offset the excess monies collected.

Section 19. Limits may be exceeded, when, how. The revenue limit of section 18 of this article may be exceeded only if all of the following conditions are met: (1) The governor requests the general assembly to declare an emergency; (2) the request is specific as to the nature of the emergency, the dollar amount of the emergency, and the method by which the emergency will be funded; and (3) the general assembly thereafter declares an emergency in accordance with the specifics of the governor's request by a majority vote for fiscal year 1981-1982, thereafter a two-thirds vote of the members elected to and serving in each house. The emergency must be declared in accordance with this section prior to incurring any of the expenses which constitute the emergency request. The revenue limit may be exceeded only during the fiscal year for which the emergency is declared. In no event shall any part of the amount representing a refund under section 18 of this article be the subject of an emergency request.

Section 20. Limitation on state expenses. No expenses of state government shall be incurred in any fiscal year which exceed the sum of the revenue limit



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Appendix E

established in sections 18 and 19 of this article plus federal funds and any surplus from a previous fiscal year.

Section 21. State support to local governments not to be reduced, additional activities and services not to be imposed without full state funding. The state is hereby prohibited from reducing the state financed proportion of the costs of any existing activity or service required of counties and other political subdivisions. A new activity or service or an increase in the level of any activity or service beyond that required by existing law shall not be required by the general assembly or any state agency of counties or other political subdivision, unless a state appropriation is made and disbursed to pay the county or other political subdivision for any increased costs.

Section 22. Political subdivisions to receive voter approval for increases in taxes and fees--rollbacks may be required--limitation not applicable to taxes for bonds.

(a) Counties and other political subdivisions are hereby prohibited from levying any tax, license or fees, not authorized by law, charter or self-enforcing provisions of the constitution when this section is adopted or from increasing the current levy of an existing tax, license or fees, above that current levy authorized by law or charter when this section is adopted without the approval of the required majority of the qualified voters of that county or other political subdivision voting thereon. If the definition of the base of an existing tax, license or fees, is broadened, the maximum authorized current levy of taxation on the new base in each county or other political subdivision shall be reduced to yield the same estimated gross revenue as on the prior base. If the assessed valuation of property as finally equalized, excluding the value of new construction and improvements, increases by a larger percentage than the increase in the general price level from the previous year, the maximum authorized current levy applied thereto in each county or other political subdivision shall be reduced to yield the same gross revenue from existing property, adjusted for changes in the general price level, as could have been collected at the existing authorized levy on the prior assessed value.

(b) The limitations of this section shall not apply to taxes imposed for the payment of principal and interest on bonds or other evidence of indebtedness or for the payment of assessments on contract obligations in anticipation of which bonds are issued which were authorized prior to the effective date of this section.

Section 23. Taxpayers may bring actions for interpretations of limitations. Notwithstanding other provisions of this constitution or other law, any taxpayer of the state, county or other political subdivision shall have standing to bring suit in a circuit court of proper venue and additionally, when the state is involved, in the Missouri supreme court, to enforce the provisions of sections 16 through 22, inclusive, of this article and, if the suit is sustained,



Review of Article X, Sections 16 Through 24,
Constitution of Missouri
Appendix E

shall receive from the applicable unit of government his costs, including reasonable attorneys' fees incurred in maintaining such suit.

Section 24. Voter approval requirements not exclusive--self-enforceability.

(a) The provisions for voter approval contained in sections 16 through 23, inclusive, of this article do not abrogate and are in addition to other provisions of the constitution requiring voter approval to incur bonded indebtedness and to authorize certain taxes.

(b) The provisions contained in sections 16 through 23, inclusive, of this article are self-enforcing; provided, however, that the general assembly may enact laws implementing such provisions which are not inconsistent with the purposes of said sections.